INTERNATIONAL TRIBUNAL FOR THE LAW OF THE SEA



2017

Public sitting

held on Thursday, 9 February 2017, at 10 a.m.,

at the International Tribunal for the Law of the Sea, Hamburg,

President of the Special Chamber, Judge Boualem Bouguetaia, presiding

DISPUTE CONCERNING DELIMITATION OF THE MARITIME BOUNDARY BETWEEN GHANA AND CÔTE D'IVOIRE IN THE ATLANTIC OCEAN

(Ghana/Côte d'Ivoire)

Verbatim Record

Special Chamber of the International Tribunal for the Law of the Sea

Present:	President	Boualem Bouguetaia
	Judges	Rüdiger Wolfrum
		Jin-Hyun Paik
	Judges ad hoc	Thomas A. Mensah
		Ronny Abraham
	Registrar	Philippe Gautier

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1 THE PRESIDENT OF THE SPECIAL CHAMBER (Interpretation from French): Good 2 morning, ladies and gentlemen. After a well-deserved rest yesterday, we will now 3 resume proceedings this morning with Côte d'Ivoire. Côte d'Ivoire will present the 4 first round of its oral pleadings. 5 This hearing, as usual, will last until one o'clock, and there will be a thirty-minute 6 7 break between 11.30 and midday. 8 9 Without further ado, I will give the floor to the Agent for Côte d'Ivoire, Minister Adama 10 Toungara. Minister, you have the floor. 11 12 **MR TOUNGARA** (Interpretation from French): Mr President, Members of the Special 13 Chamber, it is an honour and a privilege for me to take the floor before you this 14 morning, as Agent of the Republic of Côte d'Ivoire, at the beginning of this first round 15 of oral pleadings for my country. 16 17 I would like to express my thanks and gratitude to the Members of the Special 18 Chamber and to the staff of the Tribunal for the exemplary nature of these 19 proceedings, for their attentiveness and professionalism shown to both Parties over 20 the last two years. 21 22 I would also like to express my immense pride in seeing this dispute being settled by 23 your eminent Court, Côte d'Ivoire and Ghana having agreed to bring the case before 24 you in order to delimit our maritime boundary, which has never been delimited. On behalf of the Ivorian people, I would like to reiterate all the confidence that my 25 26 country has in your knowledge and great experience in order to rule on this dispute. 27 28 We have had the opportunity to assess your exceptional qualities during the 29 incidental proceedings brought by Côte d'Ivoire two years ago. Whilst the sovereign rights of Côte d'Ivoire were under threat, you understood the urgency of the situation 30 31 and opted to make use of your exceptional power to order provisional measures. 32 33 The dispute relating to the delimitation of the maritime boundary between Côte 34 d'Ivoire and Ghana in the Atlantic Ocean is an exceptional case in several respects: 35 36 First, this is a dispute involving key issues that have divided our two countries for 37 several decades: 38 39 Second, a fair settlement of this dispute will set a precedent for the sub-region and 40 will contribute to consolidating peace, fraternity and good neighbourliness. In this 41 regard, allow me to greet, most warmly, the delegations from Benin and from Togo, whose presence here today in this room testifies to the influence that your decision 42 43 will have on the delimitation of maritime boundaries in the Gulf of Guinea; 44 45 Third, settling this case will help to develop international law, as did the Order prescribing provisional measures that you delivered on 25 April 2015. 46 47 48 Mr President, Members of the Special Chamber, Ghana has given you a version of history that is not in line with the actual facts. Even if Côte d'Ivoire and Ghana have 49 concluded an agreement on their land boundary, Côte d'Ivoire and Ghana have 50

1 never concluded an agreement on their common maritime boundary, despite ten or 2 so meetings of the Ivorian-Ghanaian Commission on delimitation of the maritime 3 boundary, despite secret meetings between ministers entrusted with these matters. 4 and despite summit meetings between heads of State. The State I represent has constantly repeated over the years, since 1988 - the date of the consensual 5 demarcation of the land boundary - that Côte d'Ivoire and Ghana have never arrived 6 7 at an agreement on the delimitation of their maritime boundary. 8 9 What else could Côte d'Ivoire have done without running the risk of jeopardizing 10 peace and good neighbourliness? 11 12 Côte d'Ivoire has made peace its second religion and has always preferred 13 negotiation and dialogue to conflict. 14 15 The maritime boundary between Côte d'Ivoire and Ghana remains to be delimited. 16 17 The purported imaginary customary boundary invoked by Ghana does not alter the 18 fact that there is an urgent need to address this issue. 19 20 Despite circumstantial, economic and even occasional disagreements, Côte d'Ivoire 21 and Ghana remain two fraternal countries whose history is based on fraternity, 22 friendship and cooperation. This common history is enshrined in the bilateral Treaty 23 for Friendship and Cooperation dated 8 May 1970, through which the two States 24 agreed to maintain in all circumstances the bonds of friendship and fraternity that unite them. I believe that Côte d'Ivoire and Ghana have respected this text on 25 26 boundary issues by setting up a joint commission for the re-demarcation of their land 27 boundary between 1963 and 1988. There was a second joint commission on related 28 negotiations, namely delimitation of their common maritime boundary. Unfortunately, 29 this commission met without success, which further proves that the maritime 30 boundary between our two countries remains to be delimited. 31 32 Mr President, Members of the Special Chamber, I have trust in the strength of relations between Côte d'Ivoire and Ghana, and have trust in your wisdom to help us 33 34 overcome the problem in this particular dispute. 35 36 Mr President, Members of the Special Chamber, I would like to thank you for your 37 courteous attention. I now request that you give the floor to Maître Pitron, who will present the main outline of the case and the structure of our pleadings, which, today 38 39 and tomorrow, will form the first round of Côte d'Ivoire's pleadings. 40 41 THE PRESIDENT OF THE SPECIAL CHAMBER (Interpretation from French): 42 Thank you, Minister Toungara, Agent for Côte d'Ivoire. I now give the floor to Maître 43 Michel Pitron. 44 45 Maître Pitron, you have the floor. 46 47 **MR PITRON** (Interpretation from French): Mr President, gentlemen, it is an honour 48 for me and for our entire team to represent the interests of Côte d'Ivoire and to speak on its behalf before your eminent Chamber in the dispute between Côte d'Ivoire and 49 Ghana on the delimitation of their common maritime boundary. 50

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2 For the next 20 minutes I will give an overview of Côte d'Ivoire's arguments in this 3 case, which, Mr President, Members of the Special Chamber, is of particular 4 importance, as Mr Toungara has explained, as is the decision that you will be 5 required to take. Two sovereign States have entrusted you with the task of delimiting 6 their respective maritime areas. They have conflicting positions and a very different 7 approach to the matter in hand. One is claiming, against all the odds, a unilaterally 8 proclaimed *de facto* situation, which it is seeking to turn into a *de jure* situation. The 9 other, by contrast, has undertaken genuine maritime delimitation work and has 10 immersed itself in the study of decisive circumstances and appropriate methods to assist you in finding an equitable solution. 11 12 13 This case came into its own from the beginning of its judicial phase. Almost two 14 years ago we met for the oral pleadings in incidental proceedings brought by Côte 15 d'Ivoire to guarantee the preservation of its rights until the end of the dispute. 16 17 On 25 April 2015, in an innovative and much discussed order, the Special Chamber 18 ordered Ghana to comply with various measures in order to preserve the rights of 19 Côte d'Ivoire up until the end of the dispute in the area claimed by the two States. 20 You held inter alia that the unilateral oil exploration and exploitation activities 21 undertaken by Ghana in the disputed area were likely to result in a significant and 22 permanent modification of the physical characteristics of that area and likely to cause 23 irreparable prejudice to the sovereign rights of Côte d'Ivoire. 24 25 When that decision became public, it attracted the attention of a number of States in 26 the sub-region. Today, Togo and Benin, fully aware of the detrimental effects that the 27 application of the equidistance method would have on their own boundaries with 28 Ghana, as is also claimed by Ghana in respect of its immediate neighbour Togo, 29 gained access, with your agreement, Mr President, to the documents in the 30 proceedings. Their concern persists. Their representatives are present in this 31 Chamber today. 32 33 The case before you is that of two States which have never succeeded in agreeing 34 on a common maritime boundary, their respective positions being irreconcilable. 35 36 Ghana adheres to the claim of an equidistance line, described in 2011 for the first 37 time as a tacit agreement between the two States. Today, it also uses the more general and imprecise term "customary equidistance line",¹ repeated as a mantra 38 39 with the apparent objective of enchanting its audience. Côte d'Ivoire, for its part, 40 which has never agreed to the establishment of such a line, under any of the forms 41 of agreement recognized by international law, strives to achieve an equitable 42 solution in accordance with international law. 43 44 Therein lies a major difference, because an agreement in international law is not to 45 be presumed. The same holds, a fortiori, where the purpose of the agreement is to 46 draw a line determining where the respective maritime areas of two neighbouring 47 States begin and end, areas over which they will exercise exclusive sovereign rights. 48 To presume it or consider it to exist in the absence of conclusive evidence would be

¹ See, inter alia, RG, paras 1.5, 1.14, 2.94; see also, inter alia, ITLOS/PV.17/C23/1, p. 16, line 23.

2 Tribunal agreed on this when the first delimitation dispute was referred to it in the 3 case between Bandladesh and Myanmar. You shared the view of the ICJ, holding 4 that "evidence of a tacit legal agreement must be compelling".² 5 6 In the present case, you will be able to note that the arguments put forward by 7 Ghana seeking to establish the existence of a tacit agreement on a common 8 maritime boundary for the two States cannot be compelling. In truth, however often they are rehearsed, these arguments only ever concern one area, the oil practice of 9 the Parties. Their number does not result in their quality, and they cannot under any 10 circumstances have probative value for the establishment of a maritime boundary 11 12 between two sovereign States. 13 14 The argument of tacit agreement is not viable, especially since Ghana conveniently 15 omits two key elements of the history of this dispute. You will have noted that I spoke of "omission", and not of "manipulation" or "invention",³ terms which are, to say the 16 least, inappropriate to characterize relations between States in this Chamber. 17 18 19 Two elements, I said. First, official recognition – often reiterated by the two States, 20 including by their respective leaders – of the absence of delimitation of a common 21 maritime boundary. 22 23 Second, the systematic refusal of Côte d'Ivoire, as from 1970-1975, to recognize the 24 western limit of the Ghanaian oil concessions as a boundary. This clear position is 25 completely incompatible with the existence of such an agreement. Ghana's reliance

a sign of great legal uncertainty. With regard to the tacit agreement in particular, your

- on the tacit agreement is merely an attempt to ascribe a semblance of legal support
 to its unilateral and hegemonic oil practice. Your Chamber will be convinced of this
- from the factual and legal arguments which will be presented to it this morning,
- following this statement, by Mr Kamara, Sir Michael Wood and Professor Miron respectively. Mr Kamara will give you an overview of the relations between the
- 31 Parties over the last 50 years, which is essential to an objective understanding of the
- 32 historical reality. Sir Michael Wood, for his part, will demonstrate how nothing in
- 33 those relations suggests the existence of a tacit agreement on the maritime
- boundary between the two States. Lastly, Professor Miron will rebut recourse to the stoppel theory.
- 35 36

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Mr President, Members of the Special Chamber, do not be content with taking the
role of a scribe, as Ghana proposes to you, being called to confirm on parchment the
existence of an agreement (is that, moreover, what is asked of Judges such as
yourselves with an *imperium*?); but you will perform the role for which the Parties, or

- 41 rather Ghana, initially submitted the matter to you, that is to say to delimit an
- 42 equidistance maritime boundary between the two States.
- 43
- To this effect, Côte d'Ivoire will begin by setting out the evidence which is of crucialimportance in the approach you adopt.

² Delimitation of the maritime boundary in the Bay of Bengal (Bangladesh/Myanmar), Judgment, ITLOS Reports 2012, p. 4, para. 117, citing Territorial and Maritime Dispute between Nicaragua and Honduras in the Caribbean Sea (Nicaragua v. Honduras), Judgment, I.C.J. Reports 2007, p. 659, at p. 735, para. 253.

³ ITLOS/PV.17/C23/1, p. 17, lines 23-24.

- There are geographical circumstances. I myself will present these to you tomorrow
 morning. There are five of them:
- the straightness of this segment of the coast, which governs the construction of
 the provisional equidistance line and which explains the concentration of base
 points on a tiny portion of coastline;
- 9 the opposite direction of that segment to the general direction of the two States;
- the existence of the Jomoro Peninsula, a Ghanaian protuberance that blocks the
 seaward projection of a substantial part of the Ivorian land mass;
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- the instability of the coasts, automatically giving rise to the instability of the base
 points situated thereon, which has a direct and significant effect on the reliability
 of the boundary line drawn using them;
- finally, the fifth and last of these circumstances, the exceptional concentration of
 hydrocarbon resources in the disputed area and to the east of it.

As we will demonstrate, these circumstances have a two-fold effect, not only on the
choice of delimitation method to be favoured in order to arrive at an equitable
solution, but also on the course of the delimitation line.

- 25 In the light of these elements, Côte d'Ivoire has tried to find the method which allows 26 an equitable solution to be achieved in this particular case. The equitable solution is the primordial objective, the fundamental principle,⁴ as is stated in the *Tunisia* v. 27 28 Libya judgment, of any maritime delimitation operation. The Tribunal constituted to 29 hear the dispute between Bangladesh and India stated that it was "the paramount objective"⁵ of any delimitation. This objective of equity cannot be achieved without 30 31 taking into account all the circumstances of each case, which can lead to a choice of 32 different methods of delimitation. That is the applicable law in this case, and 33 Professor Pellet will recall it briefly. It is your task and your honour, I believe, to 34 pursue this approach, and I have to admit that I do not understand Ghana, which, 35 through its Counsel, threatens you - yes, I really did hear and read this - with losing your powers because you will have exercised them. 36
- 37

In this case, Members of the Special Chamber, a number of the circumstances which
I have just mentioned call for the application of the angle bisector method, as I will
demonstrate.

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42 First, the tiny segment on which the base points selected by the Parties are located.

- The straightness of the segment located close to boundary post 55 gives rise to the
- selection of base points on a tiny portion of the coastline, representing less than 1%
- 45 of the total coast of the two States. Constructing a maritime boundary on such a

⁴ Continental Shelf (Tunisia/Libyan Arab Jamahiriya), Judgment, I.C.J. Reports 1982, p. 18, at p. 47, para. 62.

⁵ Bay of Bengal Maritime Boundary Arbitration between Bangladesh and India, Award of 7 July 2014, para. 339.

- small segment would not reflect the general configuration of the coasts of the Statesin a maritime delimitation operation.
- 3

There is also coastal instability. A line constructed from points situated on an
unstable segment would become "arbitrary and unreasonable in the near future",⁶ as
the International Court of Justice ruled in *Nicaragua* v. *Honduras*.

7

8 Finally, consideration must be given to the effects of your decision on the rights of 9 third States in the sub-region.

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Given these circumstances, the solution that combines the two advantages of reliability and equity is to draw the bisector of the angle formed by the general direction of the coasts of the two States. In this particular case, this leads to an azimuth line of 168.7 degrees. As I will have the honour to explain, this angle bisector method is not only fully established in case law but is also used by States in similar geographical situations to that of Côte d'Ivoire and Ghana.
In the alternative, but in no contradiction with the angle bisector method – because.

- after all, it is no contradiction to envisage an alternative, should a first argument fail,
 without denying that argument or acquiescing in principle to the second, as Ghana
- has done, moreover, by successively relying on the tacit agreement on the maritime
 boundary and then its delimitation by the three-stage method Professors Miron and
 Pellet will explain, in succession, how your Tribunal could, should it so wish, also
 come to an equitable solution the same, in fact by applying the equidistance and
 relevant circumstances method, adjusting the line in light of the geographic
 circumstances of the specific case.
- 27

The adjustment is made in light of the straight segment and the opposite direction to the general direction of the coast, which governs the course of the provisional equidistance line. The adjustment of the equidistance line would remedy the cut-off effect caused by the line constructed from that segment.

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It also follows from consideration of the Jomoro Peninsula and the blocking of theIvorian land mass to which it gives rise.

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Lastly, the adjustment of the line should be appropriate in the light of one last
geographical circumstance, namely the exceptional presence of hydrocarbons in the
disputed area and to the east of it.

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40 These are the main circumstances which have to be taken into account in making an

41 adjustment of the line if the equidistance/relevant circumstances method is applied,

- 42 to the exclusion of the *modus vivendi* claimed by Ghana, which, as we will
- 43 demonstrate tomorrow, does not in fact exist.
- 44

45 The decisive geographical circumstances which, for delimitation of the maritime

boundary within 200 nautical miles, militate in favour of the application of the angle
bisector method in this case or the adjustment of the provisional equidistance line

⁶ Territorial and Maritime Dispute between Nicaragua and Honduras in the Caribbean Sea (Nicaragua v. Honduras), Judgment, I.C.J. Reports 2007, p. 659, at p. 742, para. 277.

- 1 have the same effect as for delimitation of the boundary beyond the 200-nautical-2 mile limit. There is nothing in the conduct of the Parties, including their respective 3 submissions for extension to the Commission on the Limits of the Continental Shelf. 4 that attests to any kind of agreement on the line beyond 200 nautical miles. Sir 5 Michael Wood will demonstrate this tomorrow. 6 7 I will also show you, lastly, that the single azimuth line of 168.7 degrees thus drawn 8 divides the maritime areas between the two States equitably, whatever method is chosen. This line takes into account the overall coastal geography of the two States, 9 10 corrects the cut-off effect generated by the equidistance line and is equitable in the 11 regional context of the Gulf of Guinea.
- 12
- 13 Finally, Côte d'Ivoire, represented by Professor Miron and Mr Kamara, will show, to 14 conclude the first round of oral pleadings, the infringements of its obligations by
- 15 Ghana which justify the engagement of its international responsibility and the award
- 16 of appropriate reparation to Côte d'Ivoire. We will demonstrate, as we have done in
- 17 our written pleadings, that Ghana has infringed the sovereign rights of Côte d'Ivoire
- 18 by undertaking unilateral activities in the maritime area disputed between the two
- 19 States, despite Côte d'Ivoire's firm and repeated opposition to those activities. These
- 20 activities also constitute a serious failure by Ghana to comply with its obligations of
- 21 restraint and cooperation under article 83, paragraph 3, of the United Nations
- 22 Convention on the Law of the Sea.
- 23

24 Members of the Tribunal, it also falls to you to sanction the infringements by Ghana of the obligations which you imposed on it in your Order for the prescription of 25 26 provisional measures of 25 April 2015. Ghana has breached its obligation to carry 27 out no new drilling in the disputed area prescribed by paragraph 108(1)(a) of the Order and its obligation of cooperation under paragraph 108(1)(e). The terms of the 28 29 decision of the Chamber deserve to resonate with the strength you wished to give

- 30 them.
- 31
- 32 I would like to thank you for your kind attention and would request that you be so
- 33 kind as to give the floor to Mr Kamara, who will present to you the historical 34 background to the dispute.
- 35
- **THE PRESIDENT OF THE SPECIAL CHAMBER** (Interpretation from French): 36

37 Thank you, Maître Pitron, for your submission. I would now like to give the floor to 38 Maître Adama Kamara.

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- 40 MR KAMARA (Interpretation from French): Mr President, Members of the Special
- 41 Chamber, it is an honour for me to come before your eminent court today to
- represent my country. This morning I shall be focusing on giving you a general 42
- 43 presentation of the historical context of this dispute with Ghana relating to the
- 44 delimitation of the common maritime boundary.
- 45
- 46 A State generally starts negotiations on delimitation of its maritime boundary with a
- 47 neighbour when there is an economic interest to do so, when the domestic political
- 48 context so permits, and when bilateral relations with that neighbour are favourable.
- 49

When it comes to this delimitation, various factors come into play: the history of bilateral relations between the Parties, their internal political and institutional history, or their macroeconomic history, of which the oil industry is but one part. Each of these histories can only be understood in the light of the others, so that none of them can be properly understood in isolation, contrary to what Ghana is trying to encourage you to do.

- 7
- 6 Ghana in fact has restricted itself almost obsessively to addressing just one aspect of the history of the Parties, namely, their oil history. Indeed, it focuses even more on the granting and the outline of the concessions in the border area. That is what it uses as a basis for banging on about the existence of a *customary equidistance boundary*. This is a very partial and biased presentation of the facts because we have to look at the picture as a whole. It is minimizing, even ignoring, eartain
- have to look at the picture as a whole. It is minimising, even ignoring, certain
 fundamental aspects of our bilateral relations and of the internal history of the
- 15 Parties. This needs to be rectified because it distorts that oil history by taking it out of
- 16 context.
- 17
- 18 My pleadings will be focusing on these aspects, so as to give you an overall 19 presentation. It will not be exhaustive in view of the time afforded to me, but it will at
- 20 least be objective and show the dispute in a factual context.
- 21

The Parties, Ghana and Côte d'Ivoire, are two countries in West Africa which gained their independence in 1958 and 1960, respectively. In the following 33 years, Côte d'Ivoire was presided over by President Félix Houphouët-Boigny, until his death in 1993.

26

This political stability allowed Côte d'Ivoire to focus on its economic development,
which was so dear to the "father of the nation", and focused in particular on
agriculture, the cultivation of coffee and cocoa, and forestry.¹ Even though offshore

- 30 oil exploration began towards the end of the Fifties, the Ivorian oil industry until just
- 31 recently only played a minor role in the economic development of the country.
- 32

The political stability under the presidency of Houphouët-Boigny allowed Côte
d'Ivoire to develop peaceful bilateral relations with its Ghanaian neighbour, nurturing
relations of friendship and fraternity between the two countries.

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It is within this context that the Parties established in 1963 a bilateral commission
entrusted with looking at the delimitation of the land boundary between the two

- 39 States, respecting the principle of the inviolability of borders. This operation was
- 40 intended to facilitate forestry in that area, because it had been agreed that forestry
- 41 operations would be suspended until redemarcation was completed.²
- 42

In the Seventies, during the work of that bilateral commission, Côte d'Ivoire became
aware of the need to have a policy for managing and developing its maritime areas
as well, in light of the constant developments in the international law of the sea. This
policy began in 1977 with the adoption of a law laying down the limits of the Ivorian
territorial sea to 12 nautical miles, proclaiming an exclusive economic zone

¹ CMCI, Vol. I, paras 2.3-2.7.

² CMCI, Vol. I, para. 2.30.

- extending up to 200 nautical miles off the Ivorian coast. This law laid the foundations
 for the delimitation of Côte d'Ivoire's maritime boundaries, establishing the principle
 according to which this should be achieved through agreement with neighbouring
 countries.³
- 5

6 The second stage of this assertive action took place 11 years later, in 1988, when 7 the issue of delimitation of the maritime boundary between Côte d'Ivoire and Ghana 8 was put on the agenda of the bilateral discussions between the Parties during the 9 work of the commission for redemarcation of the land boundary, which was coming 10 to an end.

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During that meeting, Côte d'Ivoire, which was thus the applicant party in the delimitation of a non-existent maritime boundary, suggested that the straight line between BPs 54 and 55 be extended seaward, which led to a line being drawn in a south-south-east direction.⁴ Ghana refused to follow up on the Ivorian proposal on the grounds that its delegation did not have an appropriate mandate.⁵

16 17

This meeting, Mr President, Judges, is a significant event, because this was the first official bilateral contact on delimitation of the maritime boundary. The tenor of this meeting attests to the fact that at that time there was no maritime boundary, and that Côte d'Ivoire was even then proposing a maritime boundary which was not based on equidistance. This was in 1988, almost 20 years before the first significant oil find in the maritime border area. We are far away from the "ocean grab" that Ghana was going on about on Tuesday.⁶

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Ghana adopted a similar approach four years later, when it came back to Côte
d'Ivoire in February 1992, requesting that a bilateral meeting be held in order to
discuss, in its words, "the question of boundary delimitation".⁷

29

Ghana's request, according to information from the Côte d'Ivoire Ambassador in
 Accra, was motivated by the "many ongoing drilling projects [being carried out by
 Ghana] in the maritime boundary zone".⁸

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At this time, when its offshore oil industry was in its infancy, Ghana refused to
envisage a major drilling campaign in the maritime boundary zone, part of which,
moreover, had also been claimed by Côte d'Ivoire four years earlier, without having

³ Loi n°77-926 portant délimitation des zones maritimes placées sous la juridiction nationale de la République de Côte d'Ivoire (Law delimiting the maritime zones placed under the national jurisdiction of the Republic of the Ivory Coast), CMCI, Vol. III, Annex 2; see also CMCI, Vol. I, paras 4.30-4.32. ⁴ Compte-rendu des réunions de la Commission nationale de réabornement des frontières (Minutes of the meetings of the National Commission on Boundary Redemarcation), 12 and 19 March 1992, CMCI, Vol. III, Annex 13.

⁵ Procès-verbal de la 15^{ème} session ordinaire de la Commission mixte de réabornement de la frontière ivoiro-ghanéenne (Minutes of the 15th ordinary session of the Joint Commission on Redemarcation of the Ivoiro-Ghanaian maritime boundary, 18-20 July 1988, CMCI, Vol. III, Annex 12; see also CMCI, Vol. I, paras 3.34-3.37 and RCI, Vol. I, paras 4.9-4.10.

⁶ ITLOS/PV.17/C23/2, 07/02/2017, p. 20, lines 13-16 (Prof. Sands).

⁷ Ghanaian fax No 233-21-668 262 from the Ghanaian Secretariat for Energy, February 1992, see Note Verbale from Ministry of Foreign Affairs of the Republic of Côte d'Ivoire to Ministry of Foreign Affairs of the Republic of Ghana, No. 2678/AE/AP/RM-13 (Apr. 1992), RG, Vol. III, Annex 112; see also CMCI, Vol. I, paras 2.38-2.40.

⁸ CMCI, Vol. III, Annex 17.

- previously delimited its maritime boundary with its Ivorian neighbour through any
 written agreement.
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In the hope that the boundary issue could be settled, Côte d'Ivoire welcomed this
 proposal from Ghana to meet and welcomed the fact that

the Ghanaian Government, which chose not to react to its proposed maritime boundary delimitation first presented in 1988 at the 15th session of the Joint Ivoiro-Ghanaian Commission, no doubt now believes it an opportune time to carry out the delimitation of that boundary.⁹

Like the moratorium on forestry issues agreed at the time, Côte d'Ivoire expressly urged Ghana to refrain, pending the organization of the meeting, from any drilling activity in the area to be delimited.¹⁰ For Côte d'Ivoire it was a question of making sure that no irreparable physical damage would be caused to part of the continental shelf which might be deemed to be Ivorian once the boundaries had been delimited. This was at a time, I repeat, when there had been no significant oil finds in the boundary area.

- 19
- However, this invitation to negotiate from Côte d'Ivoire was not replied to by

Ghana,¹¹ and in fact Ghana abandoned its drilling projects in the disputed area.¹²

As from 1993, the question of delimitation of the maritime boundary was hampered by successive military, social and political crises in Côte d'Ivoire, which considerably weakened its state apparatus. During this period Côte d'Ivoire had a number of compelling priorities: reunifying the country, restoring peace, organizing free elections as exhorted by the international community, stabilizing institutions; in short, trying to make sure that the crisis was overcome, and indeed, this was a process in which Ghana was closely involved.¹³

30

This period of torment began in 1993, when there was a historical turning point in the form of the death of President Houphouët-Boigny. That became a full-blown crisis after the military coup in December 1999, which plunged Côte d'Ivoire into a long

period of political, military and institutional instability, with frequent riots and several
 hundreds of deaths.¹⁴
 hundreds of deaths.¹⁴

In 2002 there was again an attempted coup d'état in the country, which was so
severe that the United Nations deployed a military contingent in the zone separating
the two warring parties.¹⁵

40

41 These events plunged Côte d'Ivoire into a profound and unprecedented crisis, from

42 which it only emerged as of 2007, after several years of negotiations between the

43 parties to this domestic conflict, under the aegis of the United Nations, the African

44 Union, ECOWAS, and other friendly countries, primary amongst them Ghana.

- ¹¹ CMCI, Vol. I, paras 2.43-2.47, and RCI, Vol. I, para. 4.13.
- ¹² CMCI, Vol. I, para. 2.45.

¹⁴ CMCI, Vol. I, paras 2.10-2.13.

⁹ CMCI, Vol. III, Annex 16.

¹⁰ CMCI, Vol. I, paras 2.41-2.42, and RCI, Vol. I, paras 4.11-4.12.

¹³ CMCI, Vol. I, paras 2.8-2.20; see also RCI, Vol. I, paras 4.14-4.19.

¹⁵ CMCI, Vol. I, para. 2.14.

Between 2002 and 2004, Ghana organized a number of meetings and negotiating
 sessions, which were difficult, but led to three peace agreements being concluded,¹⁶
 Accra 1, 2 and 3. Ghana was therefore particularly *au fait* with the domestic situation
 in Côte d'Ivoire because it played a very active part in the resolution of the crisis.

5

6 Despite these efforts, the crisis lasted for several more years because of the tense 7 political climate, which made it impossible to hold elections. It was only in 2007, after

- 8 the Ouagadougou Agreements were signed, that the domestic situation gradually
- 9 improved.¹⁷
- 10

11 During these 14 years of instability, interrupted by a number of serious crises,

- 12 between 1993 and 2007, whereas our neighbours were enjoying political stability
- 13 conducive to their economic development, the Ivorian State apparatus was seriously
- impaired, when it was not simply non-existent, during the most serious stages of the
- 15 crisis. Even if the continued existence of purely administrative bodies, such as the
- directorate general of hydrocarbons, meant that there could be day-to-day
- 17 management of Ivorian oil activities, this internal situation nevertheless explains the
- 18 fact that, during these years, Côte d'Ivoire's attention was distracted from the
- 19 problems of maritime delimitation and from Ghana's conduct in the boundary areas,
- 20 which really did require action at the highest levels of the State.
- 21

Negotiations pertaining to the delimitation of the maritime boundary were only able to
 resume as of 2008, once the domestic Ivorian situation became stabilized.

24

During the six subsequent years, the Parties met on ten occasions¹⁸ within a joint
commission whose aim was to "deliberate on the delimitation of [their] international
maritime boundaries". I quote here the wording employed by Ghana in its note
verbale dated 20 August 2007, inviting Côte d'Ivoire to the negotiating table.¹⁹ The
purpose of these bilateral talks thus set out by Ghana was clear: on the day talks

- 30 opened, to seek to agree on the non-existent maritime boundary.
- 31

This objective was furthermore clearly recalled in November 2009, during a bilateral meeting between the Ivorian and Ghanaian heads of State in Ghana, according to which they publicly called for a swift conclusion to the negotiations with a view to "the delimitation of the maritime border".²⁰ During the ten meetings of this

- 36 Commission, Ghana in fact did not really negotiate. According to the International
- 37 Court of Justice, "negotiate" implies that the Parties "conduct themselves [such] that
- the negotiations are meaningful, which will not be the case when either of them
- insists upon its own position without contemplating any modification of it."²¹
- 40
- 41 Specifically, instead of negotiating, Ghana obstinately sought to impose on Côte
- 42 d'Ivoire a boundary following the western limit of oil blocks that it had unilaterally

¹⁶ CMCI, Vol. I., paras 2.15-2.19.

¹⁷ CMCI, Vol. I, para. 2.20.

¹⁸ CMCI, Vol. I, paras 2.48-2.82; see also RCI, Vol. I, paras 4.23-4.32.

¹⁹ Note verbale No LE/IL/2 from the Ministry of Foreign Affairs of Ghana to the Embassy of Ivory Coast, 20 August 2007, CMCI, Vol. III, Annex 25.

²⁰ Joint communiqué issued at the end of the official visit to Ghana of His Excellency Laurent Gbagbo, President of the Republic of Côte d'Ivoire, 3-4 November 2009, CMCI, Vol. III, Annex 34.

²¹ North Sea Continental Shelf, Judgment, I.C.J. Reports 1969, p. 3, at p. 47.

1 granted to its operators and from which it never considered departing. To that end, 2 during the negotiations. Ghana called upon various legal and geographic arguments. 3 It first of all maintained, in 2008, that the boundary should follow a strict equidistance 4 line,²² then, as of 2011, realising that that line did not reflect its oil line, claimed an adjusted equidistance line.²³ Ghana in fact only once took up the idea of tacit 5 agreement, in August 2011, which it subsequently abandoned, before it appeared 6 7 once again suddenly in its arbitration notification, and then during the course of the present case.²⁴ In any event, never did the boundary it proposed change. 8 9 10 Côte d'Ivoire, for its part, formally rejected the Ghanajan proposal of a boundary that followed the lines of its concessions, however it was presented, and, on several 11 12 occasions, asked Ghana to desist from oil activity in the disputed area.²⁵ This 13 position adopted by Côte d'Ivoire at the outset of the negotiations was fully 14 consistent with what it had adopted back in 1988 and 1992. During negotiations, 15 Côte d'Ivoire furthermore proposed in good faith to Ghana several lines resulting from the application of different delimitation methods, as it refined the knowledge it 16 17 acquired and tools available to it, with a view to better ascertaining the coastal geography and thereby achieve an equitable solution.²⁶ It first of all proposed, in 18 19 February 2009, that the boundary be delimited according to the method of the geographic meridian.²⁷ In May 2010, Côte d'Ivoire proposed another line, also based 20 21 on the meridian method, starting this time from BP 55.²⁸ In November 2011, the 22 Ivorian side once again formulated an alternative delimitation proposal based on the angle bisector method,²⁹ to which it still lays claims today. Ghana made snide 23 remarks about these various proposals from Côte d'Ivoire. It was wrong to do so 24 25 because that reflects the spirit of compromise that only the latter displayed. 26

These proposals were invariably rejected by Ghana. It is under these conditions that
it abruptly put an end to negotiations by delivering without prior notice to Côte
d'Ivoire an arbitration request barely ten days before the 11th meeting of the Joint
Commission, having simultaneously withdrawn its declaration under article 298 of
UNCLOS that it had made in 2009.³⁰

Discussions during these six years of negotiations thus focused on the delimitation
 method, the relevant circumstances of the case, and the location of BP 55 and base
 points. In spite of Ghana's convolutions, the content of these negotiations clearly

36 shows, Mr President, Judges - were that still required - that their purpose was the

²² Minutes of the fourth meeting between Ghana and Ivory Coast on maritime boundary delimitation, held in Accra, 27-28 April 2010, CMCI, Vol. III, Annex 37.

 ²³ Ghana's Response towards the 5th Côte d'Ivoire/Ghana maritime boundary delimitation meeting,
 31 August 2011, CMCI, Vol. III, Annex 39.

²⁴ CMCI, Vol. I, para. 2.67 and RCI, Vol. I, para. 4.30.

²⁵ Communication from the Ivorian Party, second meeting of the Côte d'Ivoire-Ghana Joint Commission on delimitation of the maritime boundary between Côte d'Ivoire and Ghana, 23 February 2009, CMCI, Vol. III, Annex 30; Minutes of the Côte d'Ivoire/Ghana maritime boundary negotiation [fifth meeting], 2 November 2011, CMCI, Vol. III, Annex 40; CMCI, Vol. I, paras 2.55, 2.71 and 4.23. ²⁶ CMCI, Vol. I, paras 2.56, 2.65 and 2.70.

²⁷ CMCI, Vol. I, para. 2.56.

²⁸ CMCI, Vol. I, para. 2.65.

²⁹ CMCI, Vol. I, para. 2.69.

³⁰ CMCI, Vol. I, paras 21 and 2.81.

1 delimitation of a non-existent maritime border and not to "confirm" or "affirm" an

- 2 existing boundary.³¹
- 3

4 That is, Mr President, Judges, the historical context of the maritime boundary 5 delimitation dispute between the Parties. In summary, it is the history of a discussion that was broken off in 1988, then in 1992; of negotiations that were prevented 6 7 between 1993 and 2007; and negotiations that at last took place between 2008 and 8 2014, but to no avail, because of Ghana's behaviour that sought to impose a 9 boundary exclusively favouring its economic interests, without taking into account 10 applicable legal rules. 11 12 Ghana today seeks to present a totally different story - its history. That of oil 13 activities allegedly undertaken hand-in-hand, since their independence, by two 14 friendly, neighbouring States. That of a tacit agreement on the course of a maritime 15 boundary of which this oil activity is said to be both the basis and the proof. In 16 addition to the fact that this oil history is only one component of the historical context 17 of the dispute, the reality is very different and must be set out again. To that end, it is important to distinguish between the creation of oil concessions and activities. 18 19 essentially the drilling that was carried out there. Professor Miron will return in detail 20 to these various aspects. 21

The first oil blocks off the Ghanaian and Ivorian coasts were created at the end of the colonial period, in 1956 and 1957, respectively. Ghana believes this is indicative of a tacit agreement on delimitation that was established before the Parties gained independence, without ever giving a single indication as to the conditions under which it was established.

27

28 Two years after Ghana, in 1970, Côte d'Ivoire in turn established its first offshore oil 29 block, granted to Esso. Ghana referred on several occasions during its oral pleadings to the decree that established this block,³² presenting it as the cornerstone 30 31 of its demonstration, claiming that its eastern limit is characterized as "the boundary line with Ghana". Ghana, however, deliberately omits to state that, from this first act 32 33 of its offshore oil exploration policy, the Ivorian State in full responsibility took care to introduce an express and unequivocal reservation, stating that its western and 34 35 eastern limits were "given by way of indication" and could in no way prejudge 36 maritime delimitation.³³

37

Furthermore, Côte d'Ivoire restated its position in 1975 by setting out unambiguously
and explicitly, in an oil contract in January and a decree in October, that "[t]he
coordinates [of the eastern limit of the oil block] are given by way of indication and

41 cannot in any case be regarded as being the national jurisdiction boundaries."³⁴

42 Thus, how can Ghana present these decrees as the basis of the agreement of the

43 Parties on the delimitation of their maritime boundary?!

- 07/02/2017, p. 9, line 49.
- ³³ CMCI, Vol. I, paras 2.96-2.113 and 4.53-4.59.
- ³⁴ CMCI, Vol. IV, Annexes 60 and 61.

³¹ ITLOS/PV.17/C23/1, 06/02/2017, p. 10, line 2 (Prof. Sands); *ibid.*, p. 38, line 26 (Mr Reichler); *ibid.*, p. 8, line 7 (Agent of Ghana).

³² Examples include: ITLOS/PV.17/A23/2, 06/02/2017, p. 24, lines 24-27 (Prof. Sands);

ITLOS/PV.17/C23/1, 06/02/2017, p. 12, line 38; ibid., p. 18, lines 2-6; ITLOS/PV.17/C23/2,

1

2 Furthermore, oil activities undertaken in these oil blocks located in the disputed area 3 in no way constitute a historical fact that is significant for the dispute. Ghana only 4 carried out three drilling operations before resumption of negotiations in 2008. 5 without the prior authorization of Côte d'Ivoire or informing it beforehand: the first in 6 1989, to the west of the line claimed as the maritime boundary in the previous year 7 by Côte d'Ivoire within the Joint Redemarcation Commission; the second in 1999, 8 barely ten days prior to the military coup that struck Côte d'Ivoire; and the third in 2002, barely a few weeks before the first crisis resolution meeting held in Accra.³⁵ 9 10 Three drilling operations too many, because Côte d'Ivoire had expressly requested Ghana to refrain back in 1999. But only three drilling operations in over 40 years of 11 12 offshore activity in a very troubled Ivorian context that easily accounts for the 13 absence of a diplomatic reaction on its part. 14

15 As of 2008, having noticed that from the beginning of negotiations Côte d'Ivoire was 16 not going to comply with its wishes as regards delimitation. Ghana stepped up 17 exponentially its drilling activities in the disputed area, thereby breaking with the 18 status quo that prevailed there. Whereas only three drilling operations had been 19 carried out during the previous 50 years. Ghana performed no fewer than 31 in the six years between 2008 and 2014.³⁶ In order to fulfil its strategy to impose a *fait* 20 21 accompli on Côte d'Ivoire, Ghana protected itself against all remedies that could 22 disrupt these operations by invidiously filing in 2009 a declaration of exclusion 23 pursuant to article 298 of the Convention. This declaration was withdrawn only on 24 22 September 2014, once the drilling operations necessary to the production of the TEN field had been carried out,³⁷ in order to implement the present procedure that it 25 26 introduced by serving Côte d'Ivoire, on 19 September 2014, with an arbitration 27 notification.

28

29 You will observe, Mr President and Judges, that, contrary to what Ghana has 30 endlessly repeated, the oil history is not one of intense and continuous activity over 31 50 years conducted with the assent of both Parties. Two periods are to be distinguished. The first, which goes from independence up until 2007, during which 32 33 the disputed area was the subject only of scattered activities, including only three 34 drilling operations, and a second period of intense activity during 2008 that Ghana 35 stepped up as of 2009 when it realized that it would not be able to impose its oil line 36 on Côte d'Ivoire amicably, whilst taking care to preserve this unilateralism from all 37 judicial interference by filing a declaration under article 298 of the Convention.

38

39 Mr President, Judges, contrary to what Ghana maintains, we are not in the presence of a smooth and uniform historical context in which the Parties agreed on a maritime 40 41 boundary that they had respected for over 50 years before Côte d'Ivoire did an 42 about-turn. Rather, the historical background is more complex, one during which 43 Côte d'Ivoire, when it had to, when it could, affirmed its sovereign rights in maritime 44 matters and sought to resist, with the weapon of the strong, that is, peaceful 45 dialogue, Ghana's endeavour to impose upon it as boundary the oil line which it had 46 drawn unilaterally.

47

³⁵ CMCI, Vol. I, para. 2.91 and RCI, Vol. I, para. 4.42.

³⁶ CMCI, Vol. I, paras 2.92-2.94 and RCI, Vol. I, 4.44-4.50.

³⁷ Second statement of Paul Macdade, 11 July 2016, RG, Vol. IV, Annex 166, Appendix A.

- 1 Mr President, that is the historical context of the dispute submitted to you by the 2 Parties.
- 3
- 4 Mr President, I would ask you to kindly give the floor to Sir Michael Wood. Thank 5 vou.
- 6 THE PRESIDENT OF THE SPECIAL CHAMBER (Interpretation from French): 7 8 Thank you, Mr Kamara, for your presentation. (Continued in English) I give the floor to Sir Michael Wood. 9
- 10

MR WOOD: Mr President, Members of the Special Chamber, it is a great honour to 11 12 appear before you and to do so once again on behalf of Côte d'Ivoire.

13

14 I shall begin with some general comments on Ghana's tacit agreement/customary 15 equidistance boundary argument. I shall then address points made by our friends 16 opposite earlier this week. I shall not, of course, repeat all that we said on the subject 17 in our Counter-Memorial and Rejoinder, which we maintain in their entirety.

18

19 Mr President, we heard again and again in Ghana's oral pleadings earlier this week 20 references to a customary equidistance boundary or a customary boundary based 21 on equidistance (which may or may not be the same thing). Such repetition brings to 22 mind the words of the Bellman in Lewis Carroll's poem The Hunting of the Snark: "What I tell you three times is true." In our case it seems more like 300 times.

23 24

25 We have been told time and again that this argument is central to Ghana's case. 26 The distinguished Attorney General of Ghana, in introducing Ghana's pleadings on 27 Monday, went so far as to assert that "the central task that the Special Chamber faces is ... quite simple. Ghana respectfully asks you to affirm the customary 28 29 equidistance boundary as our maritime boundary."1

30

31 Yet Ghana seems uncertain of succeeding with its central argument that there is a tacit agreement. Its lines of argument are constantly shifting. Sometimes it seems to 32 33 be saying that the so-called customary equidistance boundary arises out of a tacit agreement; sometimes it seems to be referring to its customary boundary as though 34 35 that were some new category of maritime boundary agreement; and then it invokes 36 estoppel. But even Ghana's estoppel argument seems to be based on acceptance of 37 a tacit agreement. Professor Miron will address the estoppel argument following this 38 statement.

39

40 Mr President, Members of the Special Chamber, I would like first to say a word about 41 Ghana's notion of a customary equidistance boundary. The expression "customary" 42 equidistance boundary" is not a term of art in international law. It has no particular 43 meaning. Ghana has not sought to explain it, even after we guestioned it in the 44 Counter-Memorial.² It seems to be an invention of Ghana's ever inventive lawyers, 45 conceived for the purposes of the present dispute.

46

¹ ITLOS/PV.17/C23/1, p. 8, lines 7-8 (Akuffo).

² CMCI, para. 3.23.

- 1 I shall make three points about the use of the term "customary equidistance
- 2 boundary":
- 3

4 First, by referring to an equidistance boundary, Ghana's newly minted expression 5 assumes the result that Ghana wishes to achieve. Even where the three-stage methodology is chosen as the way to achieve an equitable solution, the construction 6 7 of a provisional equidistance line – line, not boundary – is but the first stage. An 8 adjusted equidistance line may result from the second stage when relevant 9 circumstances are taken into account. An equidistance boundary may or may not be 10 the final outcome where the three-stage or indeed any other appropriate 11 methodology is chosen. 12 13 Second, using the word "customary" to qualify a supposed equidistance boundary 14 simply muddles the waters, if I can put it that way. The word seems to have been 15 included simply to dignify Ghana's chosen expression, perhaps to give it the 16 appearance of some spurious legal worth. It may bring to mind customary 17 international law, but clearly Ghana's notion has nothing to do with that: "Ghana has 18 never argued that this "customary equidistance line" reflects a bilateral custom."³ 19 20 We have heard nothing about two elements, about general practice (State practice), 21 about opinio juris, or the notion of particular custom.⁴ Presumably, Ghana here 22 attempts to escape the law: the law on international custom, which would require it to 23 produce evidence of both a general practice and of acceptance as law, and the law 24 relating to tacit agreement, which imposes upon Ghana the burden of producing 25 compelling evidence.⁵ 26 27 My third point is that Ghana's use of the term adds nothing to its arguments except 28 confusion. It adds nothing to its argument that there has somehow come into 29 existence a tacit agreement between the two States or that Côte d'Ivoire is somehow 30 estopped from denying the existence of an all-purpose maritime boundary out to 31 200 nautical miles and beyond.

32

In short, Mr President and Members of the Special Chamber, the term "customary
equidistance boundary" is no more than a name dreamt up by Ghana's lawyers for
the line that they urge you to adopt. It has no legal meaning or effect. Perhaps
Ghana hopes that it will be reassuring to the Members of the Chamber, but we are
confident that it will not affect your application of the law of maritime delimitation in
order to achieve an equitable solution in the present case.

39

40 Mr President, Members of the Special Chamber, it is important at the outset to stress 41 that the onus is on Ghana to establish the existence of a tacit agreement between 42 the Parties on a maritime boundary. Chang argues as though the burden is on Câte

the Parties on a maritime boundary. Ghana argues as though the burden is on Côted'Ivoire to show that there is no tacit agreement. That is simply not the case. The

44 burden – and, as the case law indicates, it is a heavy burden – lies on Ghana.

³ RG, para. 2.5.

⁴ International Law Commission, Draft conclusions and commentaries on the topic of *"Identification of customary international law"* adopted on first reading, 68th session (2016), U.N. doc. A/71/10, at p. 114-117 (draft conclusion 16); *Case concerning Right of Passage over Indian Territory (Merits)*, *Judgment of 12 April 1960, I.C.J. Reports 1960*, p. 6, at p. 39.

⁵ Maritime Dispute (Peru v. Chile), Judgment, I.C.J. Reports 2014, p. 3, at p. 38, para. 91.

1

2 Ghana's attempt to reverse the burden of proof has another dimension. On Monday 3 Ghana suggested that Côte d'Ivoire claimed to have demonstrated a "constant 4 opposition" ["opposition continue"] to Ghana's claimed line.⁶ This, of course, is not 5 what we are saying. A constant opposition is not required to defeat a claim to the existence of a tacit agreement. On the contrary, it is for the Party invoking a tacit 6 7 agreement to show that the other Party has consistently accepted such an 8 agreement. In fact, Ghana's preferred line only emerged as a boundary proposal in 9 2008, and Côte d'Ivoire, as we have already heard this morning, immediately 10 rejected it. 11 12 You will also have noted that Ghana is guite unspecific about the subject matter of its 13 so-called tacit agreement. Sometimes its lawyers talk about an agreement on what 14 they call the equidistance method; sometimes they claim there is an agreement on a 15 specific line, most often a petroleum line, though the actual line they have in mind 16 seems to shift as and when that suits their purpose. We dealt with this at some length in our Counter-Memorial.⁷ Also, they extrapolate such lines far beyond any 17 alleged practice. Indeed, on Monday you were shown a line from 1957 extending 18

- 19 eight kilometres from the coast, but on Ghana's own sketch it was prolonged out to
- 20 200 nautical miles.⁸
- 21

22 Ghana's explanation of the origin of the so-called tacit agreement in a 1957 Decree 23 issued in Paris by the then French colonial power⁹ is hardly convincing.¹⁰ That Decree did not mention the eastern limit of the concession. The subsequent map of 24

- 1959¹¹ was prepared by a private company. The 1957 Decree did mention a total 25
- 26 surface area for the concession. Our friends opposite claim that "[o]nly a maritime
- 27 boundary following an equidistance line produces that surface area."¹² With respect,
- 28 that assertion is self-serving and speculative. The calculation could be done quite
- 29 differently. It cannot seriously be argued that the 1957 Decree establishes that the eastern limit of the concession followed an equidistance line.
- 30
- 31

32 Mr President, Members of the Special Chamber, as Côte d'Ivoire has shown at 33 length in its written pleadings, the claim that there is a tacit agreement is simply untenable. In fact, it was only in August 2011, a mere three years before it 34 35 commenced the present proceedings, that Ghana first came up with the notion that 36 the Parties had somehow entered into a tacit agreement. It did so, curiously, in the 37 middle of ongoing negotiations aimed at reaching agreement on the delimitation of a

- maritime boundary, which Maître Kamara described earlier this morning. Up until 38
- 39 then, and thereafter, the conduct of both Parties clearly indicated the absence of any

⁶ ITLOS/PV.17/C23/1, p. 14, line 41; p. 15, line 1 (Sands).

⁷ CMCI, paras 3.11-3.17.

⁸ Sketch Map: Côte d'Ivoire Exploration Concession 1957, Judges' Folder (Ghana), tab 1(f), Sands 1-3a (6 February 2017).

⁹ Portions of Ivory Coast and Ghana (Fig. 7) in H.D. Hedberg et al., "Petroleum Developments in Africa in 1958", Bulletin of the American Association of Petroleum Geologists, Vol. 43, No. 7 (July 1959).

¹⁰ ITLOS/PV.17/C23/1, p. 12, lines 12-13 (Sands).

¹¹ Portions of Ivory Coast and Ghana (Fig. 7) in H.D. Hedberg et al., "Petroleum Developments in Africa in 1958", Bulletin of the American Association of Petroleum Geologists, Vol. 43, No. 7 (July 1959), MG, Annex M53.

¹² ITLOS/PV.17/C23/1, p. 12, lines 12-13 (Sands).

1 such tacit agreement. It is of particular note that in 2009 and again in 2015 the 2 Presidents of Côte d'Ivoire and Ghana agreed that maritime boundary negotiations 3 were needed. It was Ghana that commenced arbitration under Annex VII of 4 UNCLOS in September 2014 seeking the delimitation of a maritime boundary 5 between the Parties. Ghana's Notification and Statement of Claim read: "Ghana requests that the Tribunal delimit, in accordance with the principles and rules set 6 7 forth in UNCLOS and international law, the complete course of the single maritime 8 boundary."¹³ That was in their application instituting proceedings. 9 10 My friend and colleague Maître Kamara has just described the main aspects of the relations between the two Parties relevant to this case. In particular he has described 11 12 the efforts to negotiate in 1988, in 1992 and finally between 2008 and 2014. As he 13 has demonstrated, these show clearly that both Parties understood that there was no 14 existing delimitation in place. 15 16 Mr President, Members of the Special Chamber, I shall now turn to some particular 17 matters which show that Ghana's assertion that there is a tacit agreement on 18 delimitation of the maritime boundary (or as Ghana also puts it, a customary 19 equidistance boundary) is wholly unfounded. 20 21 First, I shall say a very brief word about the law on tacit agreements. You are very 22 familiar with this, but, as Ghana has signally failed to deal with it, so I shall recall it 23 briefly. The case-law of ITLOS and the ICJ has consistently stated that the existence 24 of a tacit agreement relating to maritime delimitation needs to be demonstrated by 25 clear and convincing evidence. This morning Maître Kamara took you to the relevant 26 passage. As the International Court stated in Nicaragua v. Honduras, "[e]vidence of 27 a tacit legal agreement must be compelling. The establishment of a permanent 28 maritime boundary is a matter of grave importance and agreement is not easily to be presumed."14 29 30 31 This essential principle has been endorsed in subsequent cases, by the International 32 Court in the Black Sea case,¹⁵ and by ITLOS in the case of Bangladesh/Myanmar.¹⁶ 33 34 Mr President, Members of the Special Chamber, this may be a convenient moment to respond to the question that the Chamber put to the Parties on Monday. As you 35 36 will recall, the question read as follows: "Could the Parties provide information on 37 any arrangements which could exist between them on fisheries matters or with 38 respect to other uses of the maritime area concerned?" 39 40 Mr President, our answer to this guestion is as follows: The Parties signed an

41 agreement on fishing and oceanographic research on 23 July 1988.¹⁷ We have

¹³ Notification under article 287 and Annex VII, Article 1 of UNCLOS and the Statement of the claim and grounds on which it is based, 19 September 2014, para. 35.

¹⁴ Territorial and Maritime Dispute between Nicaragua and Honduras in the Caribbean Sea (Nicaragua v. Honduras), Judgment, I.C.J. Reports 2007, p. 659, at p. 735, para. 253.

¹⁵ Maritime Delimitation in the Black Sea (Romania v. Ukraine), Judgment, I.C.J. Reports 2009, p. 61, at p. 86, para. 68.

¹⁶ Delimitation of the maritime boundary in the Bay of Bengal (Bangladesh/Myanmar), Judgment, ITLOS Reports 2012, p. 4, at p. 36, para. 95.

¹⁷ Accord de pêche entre la République du Ghana et la République de Côte d'Ivoire (Fisheries Agreement between the Republic of Ghana and the Republic of Côte d'Ivoire), 23 July 1988.

included a copy in your folders at tab 6. We do also have a copy of the Decree
published in the Official Journal of Côte d'Ivoire ratifying the agreement, and we will
provide copies of that to the Special Chamber and to our colleagues opposite. Under

4 the treaty, the Parties authorize fishing boats and oceanographic vessels to operate

- 5 in each other's territorial sea and exclusive economic zones. Article 12, which is now
- 6 on the screen, provides and this is our translation that "[t]his Agreement shall not
- 7 affect the rights, claims or views of either Contracting Party with regard to the limits
- 8 of its territorial waters or its fisheries jurisdiction."
- 9

10 It is clear from this provision that in 1988 the negotiating States contemplated that

- there could be differing rights, claims and views on limits and jurisdiction over
- 12 fisheries. Incidentally, this agreement was signed just five days after the 1988
- 13 meeting of the Joint Commission at which Côte d'Ivoire proposed negotiations on the 14 maritime boundary.
- 15

Mr President, Members of the Special Chamber, on Tuesday Mr Tsikata replied to your question saying that, within the time available, Ghana's summary response was that "[t]here are no arrangements between Ghana and Côte d'Ivoire with respect to fisheries."¹⁸ However, he also referred to possible arrangements with a private company while informing you about what he had been told about a map, but he did

- not produce any documents. Obviously that matter cannot be of assistance to the
 Special Chamber.
- 23

24 Mr Tsikata also took the opportunity to refer at some length to Côte d'Ivoire's

- 25 Fisheries Partnership Agreement with the European Union. He mentioned in
- 26 particular a map which is to be found in a report funded by the European
- 27 Commission but written by private experts. What Mr Tsikata did not draw to your
- attention, however, was that the experts' report says that the map merely indicates
- the limits used by Community ship-owners "in the absence of official limits". We
- 30 would say that this has no probative value.¹⁹
- 31

As for the map from a website of the Food and Agriculture Organization, also
 invoked by Mr Tsikata, this was prepared by private experts and contains the usual
 disclaimer.²⁰ It too is of no probative value.

35

36 Mr President, Members of the Special Chamber, mention of these fishery and

- 37 oceanographic arrangements reminds us that Ghana is seeking to construct a tacit
- international maritime boundary agreement, out to 200 nautical miles and beyond, on
- the shaky foundation of limited petroleum conduct. This attempt is defective in many
- 40 respects. It is based on petroleum activities the most distant of which is a mere
- 41 87 nautical miles from the coast. The conduct itself is by no means as clear as
- 42 Ghana would have you believe, and has been contested by Côte d'Ivoire; and,
- 43 above all, the conduct upon which Ghana relies is exclusively related to petroleum.

¹⁸ ITLOS/PV.17/C23/2, p. 2, lines 37-39 (Tsikata).

¹⁹ Ex-post evaluation of the current Protocol to the Fisheries Partnership Agreement between the European Union and Côte d'Ivoire, CIV98R02F (28 June 2012), p. 59 (available at http://ec.europa.eu/fisheries/documentation/studies/cote ivoire 2012 en).

 ²⁰ Profil des pêches et de l'aquaculture par pays – La République de Côte d'Ivoire (Fishery and Aquaculture Country Profiles – The Republic of Côte d'Ivoire), available at http://www.fao.org/fishery/facp/CIV/fr.

1 2 3 4 5 6 7	Ghana seeks to extrapolate from this limited petroleum conduct an all-purpose maritime boundary dividing the seabed and the water column of the exclusive economic zones and the continental shelf. Such a delimitation would cover the whole range of rights, jurisdiction and duties of the coastal State in the EEZ, set forth in article 56 of UNCLOS, and over the continental shelf as set out in Part VI of UNCLOS.
8 9 10	Mr President, that may be a convenient time at which to take the usual break, if that is acceptable to the Special Chamber.
11 12 13 14 15	THE PRESIDENT OF THE SPECIAL CHAMBER: (<i>Interpretation from French</i>): Thank you, Sir Michael Wood. You have saved me the painful duty of having to interrupt you. We will take a coffee break, slightly ahead of time, and we will resume at 11.55 a.m. Thank you.
16	(Break)
17 18 19 20	THE PRESIDENT OF THE SPECIAL CHAMBER (<i>Interpretation from French</i>): We will now resume our proceedings until 1.00 p.m. and I give the floor to Sir Michael Wood.
21 22 23 24 25	MR WOOD: Mr President, Members of the Special Chamber, before the break I had offered some comments in light of the Tribunal's question, for which we were very grateful.
26 27 28 29 30 31 32 33 33	I shall now turn to the impression of continuity and agreement between the two States in relation to their maritime boundary that Ghana seeks to create. As Maître Kamara demonstrated this morning, this impression is false. There has been joint conduct of the Parties that directly contradicts the existence of any agreement. There have been acts by Côte d'Ivoire protesting Ghana's unilateral acts in the disputed zone or that are otherwise incompatible with any idea of agreement on maritime delimitation; and there have been acts by Ghana itself amounting to an admission of the absence of any agreement.
35 36 37 38 39 40	Mr President, Members of the Special Chamber, among Ghana's many omissions is a failure to acknowledge that, on two recent occasions, in 2009 and again in 2015, the Presidents of Côte d'Ivoire and Ghana issued joint statements reaffirming their determination to find a negotiated delimitation of the maritime boundary. ²¹ The joint statement dated 4 November 2009 is at tab 7. It affirmed, and this is our translation, that
41 42 43	the land boundary has been delimited whereas discussions aiming at the delimitation of the maritime boundary had been initiated by the two countries.

²¹ Joint communiqué issued at the end of the official visit to Ghana of His Excellency Laurent Gbagbo, President of the Republic of Côte d'Ivoire, 3-4 November 2009, CMCI, Annex 34, at para. 8; Joint communiqué issued following the meeting between the President of the Republic of Côte d'Ivoire, the President of the Republic of Ghana and His Excellency Mr Kofi Annan, Geneva, 11 May 2015, RCI, Annex 201 (also in Rapport de la Côte d'Ivoire sur le suivi de l'application des mesures conservatoires (Report from Côte d'Ivoire on the follow-up to the implementation of provisional measures), 25 May 2015, CMCI, Annex 52).

The two leaders called upon the competent authorities of the two countries to proceed further with the discussions in order to reach a quick outcome.

2 3

1

A further joint statement was issued on 11 May 2015. It is at tab 8. In its
paragraph 3, it recalls (and again this is our translation) that "[t]he delimitation of the
maritime boundary remains an objective of the Parties." Such statements, made at
the highest State level, are compelling evidence of the absence of an agreement on
delimitation.

9 10 I now turn briefly to the bilateral negotiations within the framework of the Mixed 11 Commission between 2008 and 2014,²² which Maître Kamara has described already this morning. As we have already set out in our written pleadings, the various steps 12 13 in the negotiations confirm the absence of any agreement on delimitation.²³ Ghana's 14 July 2008 contention that its claimed line had been used by the Parties for a long time was rejected by Côte d'Ivoire in February 2009.24 Côte d'Ivoire then recalled 15 that delimitation was yet to be agreed upon. It was only in August 2011 that Ghana, 16 17 for the first time, asserted that there was a tacit agreement between the Parties delimiting their maritime boundary.²⁵ The expression "customary equidistance 18 boundary" seems first to have been used by Ghana during a meeting in November 19 2011²⁶ and that was only a few weeks after Côte d'Ivoire warned the businesses 20 21 operating under Ghanaian licenses in the disputed zones. The expression then 22 featured prominently, of course, in Ghana's written and oral pleadings.²⁷ Ghana's last move was to abruptly interrupt the negotiations; withdraw its UNCLOS 23 24 article 298 declaration, which precluded access to courts and tribunals under Part XV, in September 2014; and then immediately initiated arbitration proceedings 25 26 seeking a delimitation of the boundary.²⁸ 27

28 In the *Gulf of Maine* case, the Chamber declined to recognize the existence of a tacit

29 agreement or a situation of estoppel in circumstances where the granting of 30 concessions by Canada had met with no reaction by the United States for several

30 concessions by Canada had met with no reaction by the United States for several 31 years.²⁹ In our case, by contrast, Ghana's conduct in the undelimited area has

32 indeed regularly met with protests from Côte d'Ivoire. In *Guinea/Guinea-Bissau*, the

33 Arbitral Tribunal stated that "the conflicting nature of the Parties' claims and of their

34 measures of application is enough to exclude any notion of implicit agreement on

²² CMCI, at paras 2.48-2.82 and related annexes.

²³ CMCI, at paras 2.48-2.82; RCI, at paras 4.23-4.32.

²⁴ CMCI, at para. 4.23; Communication from the Ivorian Party, Second meeting of the Joint Ivoiro-Ghanaian Commission on the Demarcation of the Maritime Border between Côte d'Ivoire and Ghana, 23 February 2009, CMCI, Annex 30; RCI, para. 4.71.

²⁵ Ghana Boundary Commission, Response to Côte d'Ivoire's proposals towards the 5th Côte d'Ivoire/Ghana maritime boundary delimitation meeting, 31 August 2011, CMCI, Annex 39.

²⁶ Government of Ghana and Government of Côte d'Ivoire, Minutes Côte d'Ivoire/Ghana Maritime Boundary Negotiation (Fifth Meeting) (2 November 2011), MG, Annex 53.

²⁷ This expression, or variants of it, was used 304 times in Ghana's Memorial: CMCI, para. 3.23, footnote 167.

²⁸ Letter from the Ambassador of Ghana to Côte d'Ivoire to the Ministry of Foreign Affairs of Côte d'Ivoire, no. ABJ/HMFA/COR.VOL.I8, 19 September 2014, CMCI, Annex 50; Notification under article 287 and Annex VII, Article 1 of UNCLOS and the Statement of the claim and grounds on which it is based, 19 September 2014.

²⁹ Delimitation of the Maritime Boundary in the Gulf of Maine Area, Judgment, I.C.J. Reports 1984, p. 246, at p. 307, para. 138.

any lateral delimitation of the maritime zones."³⁰ In our case, the conflicting nature of 1 2 the Parties' claims has been evident throughout.

3

4 As you heard this morning, during the 15th meeting of the Mixed Commission in July 1988. Côte d'Ivoire proposed to Ghana to extend the discussions to the 5 6 question of maritime delimitation. That proposal confirms that there was then no 7 agreement between the Parties as to the delimitation of the maritime boundary. 8 Ghana seems now to be trying to question the very existence of the Ivorian proposal on the ground that it is difficult to ascertain its content. But what matters is not the 9 10 content but the very fact that Côte d'Ivoire proposed to include the issue of delimitation talks on the agenda, and Ghana's reaction. The record of the meeting, 11 12 which was signed by each Party, expressly confirms that the proposal was made by Côte d'Ivoire, and discussed by the Parties. The relevant passage is now on the 13 14 screen. It reads: "Following the presentation made by the Ivorian Party on the issue of the delimitation of the maritime boundary, the Ghanaian delegation took note of 15 the inclusion of this item on the agenda."31 16 17 Ghana's subsequent refusal to pursue discussions on the matter was based on the 18 19 inadequacy of the mandate of the delegation to the Commission,³² not on an assertion that there was already an existing tacit agreement or so-called "customary 20 21 equidistance boundary" that would render delimitation talks pointless. 22

23 Mr President, Members of the Special Chamber, I now turn to some of Ghana's

24 conduct that indicates its acceptance that the maritime border has yet to be

25 delimited. As we have just seen, Ghana took note of Côte d'Ivoire's 1988 proposal to

26 hold negotiations on maritime delimitation. It was only because of the Ghanaian 27 delegation's limited mandate that Ghana ultimately declined to proceed further with

- 28 the question within the framework of the Mixed Commission. From this episode it is
- 29 not possible to deduce a general refusal by Ghana to examine the issue of
- negotiations based on the principled position that the maritime border had already 30
- 31 been delimited.
- 32

Early in 1992, Ghana itself proposed that the Parties engage in negotiations on 33 maritime delimitation.³³ Côte d'Ivoire's reaction to this proposal in April 1992 is now 34

- on the screen. It is also in your folders at tab 10. The relevant part of the note 35
- 36 begins – and I shall try to read it in the original French: (*Interpretation from French*) 37
- "The Ghanaian Government proposed the holding, on 12 February 1992 at Abidjan,

³⁰ Delimitation of the maritime boundary between Guinea and Guinea-Bissau, Arbitral Award of 14 February 1985, R.I.A.A. Vol. XIX, p. 149, at p. 175, para. 66; 25 I.L.M. 252 (1986) p. 252, at p. 282, para. 66.

³¹ Minutes of the 15th regular session of the Joint Commission on Redemarcation of the Boundary between Côte d'Ivoire and Ghana, 18-20 July 1988, CMCI, Annex 12 (at p. 5).

³² CMCI, para. 2.37; Minutes of the 15th regular session of the Joint Commission on Redemarcation of the Boundary between Côte d'Ivoire and Ghana, 18-20 July 1988, CMCI, Annex 12.

³³ Minutes of the meetings of the Technical Committee responsible for gathering and updating data on delimitation of the maritime boundary between Ghana and Côte d'Ivoire, 16 and 18 March 1992, CMCI, Annex 14; Telegram from the Ivorian Ministry of Foreign Affairs for the attention of the Ambassador of Côte d'Ivoire in Accra, 1 April 1992, CMCI, Annex 16.

of a meeting of Ghanaian and Ivorian experts charged with discussing the issue of
 border demarcation ... between Côte d'Ivoire and Ghana."³⁴

3

4 (Continued in English) The following paragraph of the note recalls Côte d'Ivoire's 5 1988 proposal. It confirms Ghana's favourable position as to engaging in delimitation negotiations. Thus, within a reasonably short period of time (three and a half years 6 7 between 1988 and 1992), each of the Parties proposed negotiations with the clear 8 objective of delimiting their common maritime border. Côte d'Ivoire's reaction to 9 Ghana's 1992 request is telling. Côte d'Ivoire welcomed Ghana's proposal and 10 requested that the two States abstain from any invasive activities (drillings) in the disputed area pending a final settlement.³⁵ Ghana did not react to such explicit 11 language, yet it is now trying to use Côte d'Ivoire's failure to follow up with a 12 negotiation proposal in its attempt to show that the boundary was in fact delimited in 13 Côte d'Ivoire's view. 36 14 15

- In 2009, Côte d'Ivoire rejected³⁷ Ghana's claim to an equidistance line allegedly
 defined by the Parties' long-term conduct.³⁸ This Communication was made on
 23 February 2009 ahead of the second meeting of the Mixed Commission. It clearly
 states that and this is our translation:
- 20 21 22 23 24

[t]his proposed line of the Ghanaian Party does not constitute an official agreement between our two countries, following from bilateral negotiations for the delimitation of the maritime boundary between Côte d'Ivoire and Ghana, as recommended by articles 15, 74 and 83 of the Montego Bay Convention.³⁹

- This communication reminded Ghana that, in 2009, a delimitation had yet to be
 agreed between the Parties. The communication also recalled Côte d'Ivoire's 1988
- and 1992 requests for the suspension by Ghana of any unilateral steps in the
- disputed area. Ghana did not react to this statement,⁴⁰ let alone challenge it. Instead

36 RG, para. 2.53.

³⁴ Note Verbale from Ministry of Foreign Affairs of the Republic of Côte d'Ivoire to Ministry of Foreign Affairs of the Republic of Ghana, No 2678/AE/AP/RM-13 (April 1992), RG, Annex 112. The English translation of the original French text is not accurate. See also Telegram from the Ivorian Ministry of Foreign Affairs for the attention of the Ambassador of Côte d'Ivoire in Accra, 1 April 1992, CMCI, Annex 16.

³⁵ Telegram from the Ivorian Ministry of Foreign Affairs for the attention of the Ambassador of Côte d'Ivoire in Accra, 1 April 1992, CMCI, Annex 16; MG, Annex 66.

³⁷ Communication from the Ivorian Party, second meeting of the Côte d'Ivoire-Ghana Joint Commission on delimitation of the maritime boundary between Côte d'Ivoire and Ghana, 23 February 2009, CMCI, Annex 30. For the English version of this document, see Government of Côte d'Ivoire, Second Meeting of the Joint Ivoiro-Ghanaian Commission on the Demarcation of the Maritime Border Between Côte d'Ivoire and Ghana: Presentation by the Ivorian Side (23 February 2009), MG, Annex 48.

³⁸ Government of Ghana and Government of Côte d'Ivoire, Minutes of the Maiden Meeting Between the Delegations of Ghana and Côte d'Ivoire on the Delineation of the Maritime Boundary Between Both Countries (16-17 July 2008), MG, Annex 45; Opening statement of Ghana, maiden meeting of the Côte d'Ivoire-Ghana Joint Commission on delimitation of the maritime boundary between Côte d'Ivoire and Ghana, 17-18 July 2008, CMCI, Annex 28.

 ³⁹ Communication from the Ivorian Party, second meeting of the Côte d'Ivoire-Ghana Joint
 Commission on delimitation of the maritime boundary between Côte d'Ivoire and Ghana, 23 February
 2009, CMCI, Annex 30 (at para. 7). The English translation of the original French text is not accurate.
 ⁴⁰ CMCI, at para. 2.57.

it simply proceeded with its inflexible position culminating in its first claim to tacit
 agreement, in August 2011.⁴¹

3

4 In September 2011, as Professor Miron will explain, Côte d'Ivoire issued a warning 5 letter to the businesses operating under Ghanaian licence in the disputed area,⁴² and Côte d'Ivoire repeated this warning in 2014. After the warning, in a letter dated 6 7 19 October 2011 Ghana's Minister of Energy responded to a request for clarification 8 from Tullow (copying the letter to Ghana's Attorney General and Foreign Minister). This letter is at tab 12. In the letter, Ghana's Minister confirmed the absence of 9 10 agreement on the maritime boundary in the clearest terms. The third paragraph 11 reads:

12 13 14

15

16

17

As regards the maritime boundary, as you are aware, it has always been publicly known that the Republic of Ghana and the Republic of Côte d'Ivoire have not yet delimited their maritime boundary. It is also publicly known that in the recent years the two Governments have met in an effort to negotiate their maritime boundary in accordance with international law. Those negotiations remain ongoing.⁴³

18 19

Mr President, this could not be clearer. It is another explicit acknowledgement by
Ghana of the Parties' diverging views on the maritime boundary and the absence of
any agreement, tacit or otherwise.

23

The 2008-2014 bilateral negotiations within the Mixed Commission were also initiated by Ghana. On 20 August 2007 Ghana sent a note to Côte d'Ivoire calling for delimitation negotiations.⁴⁴ This note may be found at tab 13. In the second

27 paragraph, you will see that there is a reference to articles 74 and 83 of UNCLOS. In

the third paragraph that is now on the screen the note states: "The Ministry is

29 proposing a joint Ghana Ivory Coast team to deliberate on the delimitation of our

30 international maritime boundaries to enable Ghana to make its claim to the UN

- 31 Commission on the Limits of the Continental Shelf."
- 32

The very fact that Ghana made this new proposal for negotiations (the second one by Ghana and the third one between the Parties within two decades) confirms Ghana's awareness that there was no agreement, tacit or otherwise, on the delimitation of the maritime boundary.

37

In its opening statement at the first meeting of the Mixed Commission in 2008,

39 Ghana stated that "any agreement reached here would have to be approved by the

40 Legislature and/or the Executive of both countries."⁴⁵ The aim was clearly not the

41 mere formalization of an existing agreement.

⁴¹ CMCI, at para. 2.67; Ghana Boundary Commission, Response to Côte d'Ivoire's proposals towards the 5th Côte d'Ivoire/Ghana maritime boundary delimitation meeting, 31 August 2011, CMCI, Annex 39.

⁴² CMCI, Annex 71.

⁴³ Letter from the Ministry of Energy of Ghana to Tullow, 19 October 2011, CMCI, Annex 78.

⁴⁴ CMCI, at para. 16; Note verbale no. LE/TL/2 from the Ministry of Foreign Affairs of Ghana to the Embassy of Côte d'Ivoire in Accra, 20 August 2007, CMCI, Annex 25.

⁴⁵ Government of Ghana, Maiden Meeting Between Ghana and Côte d'Ivoire on the Delineation of the Ghana/Côte d'Ivoire International Maritime Boundary: Opening Statement by the Ghana National Continental Shelf Delineation Project (17-18 July 2008), MG, Annex 46.

- In short, Mr President, the 2008-2014 negotiations reflect Ghana's commitment to
 negotiating the delimitation and thus confirms the absence of an agreement.⁴⁶
- Mr President, taken individually, and taken together, this conduct shows clearly that
 Côte d'Ivoire openly and consistently rejected any suggestion that the Parties'
 common maritime boundary had been delimited by tacit agreement, or that there
 existed a so-called "customary boundary". Côte d'Ivoire's position has been clear
 and consistent throughout. This conduct also points unmistakably to Ghana's
- awareness and acceptance of the absence of agreement and of the undelimited
- 11 character of the disputed area.
- 12

13 Mr President, I now turn to certain matters invoked by Ghana in its efforts to 14 construct a case for a tacit agreement. These are matters particularly relating to

- 15 petroleum.
- 16

17 I begin by saying that the case-law has consistently confirmed the irrelevance of

- 18 petroleum conduct for the purpose of maritime delimitation unless such conduct
- 19 clearly reflects a tacit agreement between the Parties. A leading case is
- 20 *Cameroon* v. *Nigeria*,⁴⁷ which Professor Pellet will come to when he touches on
- 21 Ghana's modus vivendi argument. The Court in that case based itself on previous
- 22 consistent case law.⁴⁸ In accordance with the case law, the petroleum conduct of the
- 23 Parties in our case is irrelevant for the purpose of maritime delimitation unless such
- conduct clearly and unambiguously reflects a tacit agreement. That cannot be the
- 25 case here: as I have just recalled, Côte d'Ivoire has regularly repeated its objection
- to Ghana conducting invasive activities in the undelimited area, and Ghana's own
 behaviour, for instance proposing negotiations and indeed engaging in negotiations,
- clearly indicates that the maritime boundary has not yet been delimited.
- 29
- 30 The petroleum conduct invoked by Ghana in the present case cannot be expressive
- of a tacit agreement between the Parties on delimitation of their maritime boundary.
- 32 Ghana appears to attach great importance to the seismic requests and
- authorizations that passed between the Parties in the disputed area.⁴⁹ However,
- 34 occasional requests and authorizations for one Party's seismic missions do not
- amount to mutual recognition of the existence of a delimited boundary. The wording
- of the various requests and authorizations was vague and did not make express
- 37 mention of a boundary line, with precise coordinates.⁵⁰ Rather, such requests and

⁴⁶ Note verbale no. LE/TL/2 from the Ministry of Foreign Affairs of Ghana to the Embassy of Côte d'Ivoire in Accra, 20 August 2007, CMCI, at para. 16; Annex 25.

⁴⁷ Land and Maritime Boundary between Cameroon and Nigeria (Cameroon v. Nigeria: Equatorial Guinea intervening), Judgment, I.C.J. Reports 2002, p. 303, at p. 447-448, para. 304.

⁴⁸ Delimitation of the Maritime Boundary in the Gulf of Maine Area, Judgment, I.C.J. Reports 1984, p. 246, at p. 310-311, paras 149-152; Delimitation of maritime areas between Canada and France, Arbitral Award of 10 June 1992, R.I.A.A. Vol. XXI, p. 265, at p. 295-296, paras 89-91; Arbitration between Barbados and the Republic of Trinidad and Tobago relating to the delimitation of the exclusive economic zone and the continental shelf between them, Decision of 11 April 2006, R.I.A.A. Vol. XXVII, p. 147, at p. 241-242, paras 363-366; Arbitration regarding the delimitation of the maritime boundary between Guyana and Suriname, Arbitral Award of 17 September 2007, R.I.A.A. Vol. XXX, p. 1, at p. 108, para. 390.

⁴⁹ MG, paras 3.71-3.76, 5.13-5.17; RG, paras 2.104-2.105.

⁵⁰ See inter alia Letter from N.B. Asafu-Adjaye, Exploration Manager, Ghana National Petroleum Corporation (GNPC), to The President, UMIC Côte d'Ivoire (31 October 1997), MG, Annex 67; Letter

- 1 authorizations refer to approximate geographic zones where the seismic missions
- 2 were operating. They reflect caution in a context of uncertainty relating to an
- 3 undelimited area rather than a formal request or authorization to cross a delimited
- 4 boundary.
- 5

6 Ghana also seeks to rely on the Parties' bilateral cooperation and joint projects in an attempt to suggest the existence of a tacit agreement.⁵¹ As Côte d'Ivoire has shown 7

- in its written pleadings, the examples invoked by Ghana do not evidence a tacit 8
- agreement on delimitation.⁵² None of these examples relates to delimitation. Some 9
- 10 of the projects, such as a linguistic programme and an agreement on the use of the
- Takoradi base, do not even refer to the disputed area.⁵³ 11
- 12

13 Ghana then seeks to rely on the Parties' petroleum-related legislation and contracts

- 14 in relation to the undelimited area; but again, in our submission, this is to no avail.
- 15 The activities that actually took place in the disputed area under such legislation
- 16 were neither invasive nor even called for a reaction. These activities, as we have
- 17 heard today, remained sparse at the time and were not such as to call for the other
- 18 Party's reaction. Moreover, in the case of the Ivorian decrees, it must be questioned
- 19 how far mere legislative action, not accompanied by actual implementation of the
- 20 national law, may be held against the State. In any event, as is shown in our written
- 21 pleadings, the Parties' conduct demonstrates the absence, rather than the existence, of a tacit agreement.
- 22
- 23

24 Professor Miron will deal with Côte d'Ivoire's decrees from the 1970s. I will just say a word about article 8 of Côte d'Ivoire's Law of 17 November 1977.54 I hope you can 25 now see article 8 of the Law on the screen. The Law itself is at tab 14. The 1977 26 27 Law settles the principles to be used by Côte d'Ivoire in delimiting its maritime 28 boundaries with its neighbours. In English translation it reads: "With respect to 29 adjoining coastal States, the territorial sea and zone referred to in article 2 of this 30 Law" that is, the exclusive economic zone "shall be delimited by agreement in

- ⁵² RG, para. 2.108; RCI, paras 4.43, 6.29-6.30.
- 53 RG, para. 2.108; RCI, paras 6.29-6.30.

from M. Lamine Fadka, Minister of Petroleum Resources, Republic of Côte d'Ivoire, to F. Ohene-Kena, Minister of Mines and Energy, Republic of Ghana, No. 0907 MIRMP/CAB/dh (28 November 1997), MG, Annex 68; Fax from Kassoum Fadika, Société Nationale d'Operations Pétrolières de la Côte d'Ivoire (PETROCI), to Thomas Manu, Ghana National Petroleum Corporation (GNPC), re Authorization for seismic vessel to turn around in Ghanaian waters (9 Mar. 2007), RG, Annex 137; Email from Boblai Victor Glohi, Société Nationale d'Operations Pétrolières de la Côte d'Ivoire (PETROCI), to Thomas Manu, Ghana National Petroleum Corporation (GNPC) (13 Mar. 2007), RG, Annex 138; Letter from Thomas Manu, Ghana National Petroleum Corporation (GNPC), to the Minister of Energy, Republic of Ghana (19 Mar. 2007), RG, Annex 139; Fax from Thomas Manu, Ghana National Petroleum Corporation (GNPC) to Boblai V. Glohi, Société Nationale d'Operations Pétrolières de la Côte d'Ivoire (PETROCI) (22 Mar. 2007), RG, Annex 140; Letter from F.K. Owusu-Adjapong (MP), Minister, Ministry of Energy, Republic of Ghana, to The Minister, Ministry of Mines & Petroleum Resources, Republic of Côte d'Ivoire (3 November 2008) and Letter from F. Kadio Morokro, Director of Cabinet for the Minister of Mines and Energy, Republic of Côte d'Ivoire, to The Minister, Ministry of Energy, Republic of Ghana (11 December 2008), MG, Annex 69. ⁵¹ RG, para. 2.108.

⁵⁴ Loi n°77-926 portant délimitation des zones marines placées sous la juridiction nationale de la République de Côte d'Ivoire (Law no. 77-926 on Delimiting the Maritime Zones placed under the National Jurisdiction of the Republic of Ivory Coast), 17 November 1977, CMCI, Annex 2.

1 conformity with equitable principles and using, if necessary (le cas échéant) the 2 median line or the equidistance line, taking all pertinent factors into account."55

3

4 The Law indicates the methodology endorsed by Côte d'Ivoire in view of future 5 delimitations with its two neighbours. It is clearly consistent with international law. Properly read, including the reference to equitable principles and the words "le cas 6 7 échéant', which Ghana slides over, it most certainly does not require the application 8 of any so-called principle of equidistance. 9

10 The 1977 Law was adopted several years after the first decrees granting petroleum concessions in the area adjacent to the disputed zone. If the relevant boundaries 11 12 were delimited already as of 1977, it would be difficult to understand the raison d'être 13 of such legislation. The 1977 Law was of course envisaging future delimitations. This 14 is evident from the text, which expresses the need for an agreement on delimitation 15 of the maritime boundary, thus confirming the absence of such agreement with Côte 16 d'Ivoire's two neighbours.

17

18 The insistence in the 1977 Law on the need for an agreement also excludes any

19 delimitation that would be effected by way of unilateral acts such as Ghana's

activities in the disputed area.⁵⁶ In the absence of delimited maritime boundaries, the 20 21 rationale of the 1977 Law was to state Côte d'Ivoire's understanding of relevant

22 principles of the international law of maritime delimitation. They are very clearly

23 expressed in article 8: maritime delimitation is to be effected by means of agreement 24 in conformity with equitable principles. These principles reflected customary

25 international law at the time of the 1977 Law, and they have since been consecrated

- 26 by articles 74 and 83 of UNCLOS.
- 27

28 It is clear from the wording of article 8 that the use of the equidistance or median line is only relevant "if necessary" - "le cas échéant" - meaning that the use of such line 29 30 will be dependent on the circumstances of the case. Moreover, it is clear from 31 article 8 that an equidistance line, where it is to be used, is only a provisional

equidistance line, to be adjusted "taking into account all relevant factors". In short, 32

Mr President, Ghana's heavy reliance upon the Law of 1977 is simply not supported 33

- 34 by the text of the law.
- 35

36 Côte d'Ivoire's petroleum contractual practice confirms the position reflected in its 37 legislation. With the uncertainties surrounding an undelimited boundary, as you will have seen, Côte d'Ivoire developed a practice of including a model clause reserving 38 39 Côte d'Ivoire's position as to the limits of its jurisdiction. Such wording would have 40 had no raison d'être if there were already a delimited maritime boundary. The details 41 of such practice have been set out at length in our written submissions.⁵⁷ 42

⁵⁵ Republic of Côte d'Ivoire, Law No. 77-926 on Delimiting the Maritime Zones placed under the National Jurisdiction of the Republic of Ivory Coast, adopted on 17 November 1977, reprinted by United Nations DOALOS/OLA - National Legislation, MG, Annex 24. For the original French version, see Loi n°77-926 portant délimitation des zones marines placées sous la juridiction nationale de la République de Côte d'Ivoire, 17 novembre 1977, CMCI, Annex 2,

⁵⁶ Maritime Delimitation in the Indian Ocean (Somalia v. Kenya), Preliminary Objections, Judgment of 2 February 2017, at para. 90.

⁵⁷ CMCI, at paras 4.67-4.68; RCI, paras 4.35-4.39.

- 1 Mr President, Members of the Special Chamber, on Tuesday Professor Klein
- developed two legal points concerning the alleged tacit agreement. I can be brief in
 response.
- 4

5 First, he suggested that the fact (which he accepts) that PETROCI is not empowered

- 6 to commit the Republic of Côte d'Ivoire in matters concerning frontiers was of no
- 7 importance.⁵⁸ Of course, it is important in the present context, when Ghana asserts
- 8 that PETROCI's publications, its maps, somehow commit the State to a certain
- 9 delimitation. Moreover, Professor Klein omitted to draw your attention to the very
 10 next paragraph in our Rejoinder,⁵⁹ where we make a number of other important
- 11 points about PETROCI, in particular that it is not an emanation of the State, the very
- 12 point that Professor Klein seems to accept is crucial.⁶⁰
- 13

Second, Professor Klein took us to task for relying on a series of cases that he tried
to say were totally different from the present one. I do not have time today to
respond in detail to his lengthy and learned efforts to distinguish these cases (in a
truly common law manner, which I greatly respect). Of course, the circumstances of
each case turn on their own particular facts, and we certainly did not intend to

- 19 suggest otherwise. What these cases do show is the great caution with which
- 20 international courts and tribunals approach "evidence" put forward to establish a tacit
- agreement, and the very high threshold that must be met, especially where a
- 22 maritime border is concerned.
- 23

Ghana refers to certain maps in an attempt to shore up its claim to a customary
 equidistance boundary. We have dealt with these at length in our written pleadings,⁶¹

- and, as we have shown, these maps do not evidence the course of the maritime
- 27 boundary or the existence of a tacit agreement that would support such course.
- Almost all the maps relied on by Ghana are those of petroleum concessions, many
- 29 of them produced by private actors not representing or engaging either State.
- 30 Moreover, such maps stand alone, without any accompanying text or explanation.
- 31

As the Members of the Special Chamber are aware, international courts and
 tribunals have consistently shown great caution in dealing with maps as evidence of

- a party's claims. International case law confirms the general view that maps can
- 35 provide evidence only in certain circumstances, and in any case can only serve as
- 36 subsidiary evidence, meaning an element confirming conclusions that have been37 reached by other means.
- 38

39 In Burkina Faso/Mali, the ICJ made this very clear: maps, it said, can "have no

40 greater legal value than that of corroborative evidence endorsing a conclusion at

41 which a court has arrived by other means unconnected with the maps."⁶² This has

- 42 been confirmed in other instances, such as in Indonesia/Malaysia and Nicaragua v.
- 43 Colombia.63

⁶³ Sovereignty over Pulau Ligitan and Pulau Sipadan (Indonesia/Malaysia), Judgment, I.C.J. Reports
 2002 p. 625 at p. 668 para 90: Territorial and Maritime Dispute (Nicaragua V. Colombia)

⁵⁸ ITLOS/PV.17/C23/2, p. 6, lines 4-5 (Klein).

⁵⁹ RCI, para. 4.61.

⁶⁰ ITLOS/PV.17/C23/2, p. 6, lines 4-5 (Klein).

⁶¹ CMCI, at paras 4.92-4.110; RCI, paras 2.127-2.136.

⁶² Frontier Dispute (Burkina Faso/Mali), Judgment, I.C.J. Reports 1986, p. 554, at p. 583, para. 56.

1

2 The maps put forward by Ghana were prepared and used either by private 3 companies or by public bodies with a limited, technical mandate. These maps did 4 not purport to express a view engaging the State on the position of the maritime 5 border, nor could they have done so. As a result, such maps cannot be a "physical expression of the will of the State", to quote the formula used by the International 6 7 Court in Burkina Faso/Mali, and "they cannot in themselves alone be treated as 8 evidence of a frontier [and] they cannot be given the character of a rebuttable or juris 9 tantum presumption such as to effect a reversal of the onus of the proof."64 10 Mr President, Members of the Chamber, I now turn to the Parties' 2009 submissions 11 12 to the Commission on the Limits of the Continental Shelf (CLCS). Ghana seems to rely heavily on these.⁶⁵ As Côte d'Ivoire explained in its written pleadings, these 13 submissions do not provide any evidence of a tacit agreement between the Parties 14 15 on the delimitation of their maritime boundary; guite the contrary. 16 17 First, the limits of the areas respectively claimed by each Party were determined only 18 by the technical information available to it, not by agreement. Second, the limits of the Parties' respective claims in their submissions do not, as Ghana contends, follow 19 a single line. Third, contrary to what Ghana may suggest,⁶⁶ the submissions explicitly 20 21 state that there is a boundary dispute. Section 5 of each submission contains a 22 standard without-prejudice clause that clearly distinguishes between delineation of 23 the outer limits of the continental shelf of a State and delimitation of the maritime boundary between two or more States.⁶⁷ It is particularly inappropriate for Ghana to 24 claim otherwise, since it attended, together with other States in the region, an 25 26 ECOWAS meeting in 2009, where all these States agreed that: 27 28 [i]ssues of the limits of adjacent/opposite boundaries shall continue to be 29 discussed in a spirit of cooperation to arrive at a definite delimitation even after 30 the presentation of the preliminary information/submission. Member States 31 should therefore write "no objection" Note to the submission of their 32 neighbouring States.68 33

Preliminary Objections, Judgment, I.C.J. Reports 2007, p. 832, at p. 868, para. 118; Territorial and Maritime Dispute (Nicaragua v. Colombia), Judgment, I.C.J. Reports 2012, p. 624, at p. 661, para. 100. See also Land and Maritime Boundary between Cameroon and Nigeria (Cameroon v. Nigeria: Equatorial Guinea intervening), Judgment, I.C.J. Reports 2002, p. 303, at p. 345, para. 58, and p. 383, para. 144; Maritime Dispute (Peru v. Chile), Judgment, I.C.J. Reports 2014, p. 3, at p. 64, para. 170; The Bay of Bengal Maritime Boundary Arbitration (Bangladesh/India), Arbitral Award of 7 July 2014, at p. 51, para. 184.

⁶⁴ Frontier Dispute (Burkina Faso/Mali), Judgment, I.C.J. Reports 1986, p. 554, at p. 583, para. 56. See also Delimitation of the Maritime Boundary in the Gulf of Maine Area, Judgment, I.C.J. Reports 1984, p. 246, at p. 307-308, para. 139.

 $^{^{65}}$ MG, paras 2.9-2.16 and 3.78; RG, at paras 4.2-4.3.

⁶⁶ RG, para. 4.16.

⁶⁷ Submission by the Government of Côte d'Ivoire for the Establishment of the Outer limits of the Continental shelf of Côte d'Ivoire pursuant to article 76, paragraph 8 of the United Nations Convention on the Law of the Sea, Executive summary, 8 May 2009, CMCI, Annex 175; Republic of Ghana, Submission for the Establishment of the Outer Limits of the Continental Shelf of Ghana pursuant to Article 76, paragraph 8 of the United Nations Convention on the Law of the Sea, Executive Summary (28 April 2009), MG, Annex 74.

⁶⁸ Minutes of the Experts Meeting of ECOWAS member States on the outer limits of the continental shelf, Accra, 25-26 February 2009, CMCI, Annex 31.

- 1 The Chairman of the CLCS, as well as Ghana itself in its initial submission.
- 2 confirmed and accepted this view.⁶⁹ In its 2009 submission, Ghana expressly
- acknowledged that it "has overlapping claims with adjacent States in the region. but 3
- 4 has not signed any maritime boundary delimitation agreements with any of its
- neighbouring States to date."70 5
- 6

7 Mr President, Members of the Chamber, to conclude: for the reasons given in our 8 written pleadings, and again at this hearing, it is, in our submission, clear that Ghana 9 has not established that there is a tacit agreement between the Parties delimiting 10 their common maritime boundary, even out as far as where there has been some petroleum activity. Ghana is far from meeting the high threshold laid down in the 11 12 case law of the ITLOS and the ICJ for the establishment of a tacit maritime boundary 13 agreement. The absence of a tacit agreement is manifest. It is confirmed by Côte 14 d'Ivoire's conduct, reflecting its position that the maritime boundary has yet to be 15 delimited, and protesting Ghana's intrusive activities in the disputed area. All such 16 conduct was well known to Ghana and was not contested by it. The absence of a 17 tacit agreement is further confirmed by Ghana's own conduct, amounting to an admission that the maritime boundary has yet to be delimited. The absence of tacit 18 19 agreement is further confirmed by the joint conduct of the Parties, including the joint 20 statements of the two Presidents, to which I referred you, clearly indicating the 21 undelimited character of the maritime boundary, and by initiating and participating in 22 delimitation negotiations over an extended period of time. 23 24 For all these reasons, we respectfully submit that the Chamber should conclude that

25 there is no tacit agreement on the delimitation of the Parties' common maritime 26 boundary.

27

28 Mr President, Members of the Chamber, before concluding, I feel obliged to say that 29 I was somewhat surprised that in his introductory speech Professor Sands saw fit to 30 suggest that all roads led to a customary equidistance boundary, and that if the 31 Special Chamber took any other approach, the International Tribunal for the Law of the Sea would "disgualify itself from settling disputes of this kind".⁷¹ Such language 32 is, to put it mildly, out of place. We are confident that you will approach this case with 33 an open mind, with the sole aim of achieving an equitable solution in accordance 34 35 with the law. 36

37 Mr President, this concludes what I have to say. I thank you all for your attention, 38 and I request that you now give the floor to Professor Miron.

39

40 THE PRESIDENT OF THE SPECIAL CHAMBER: I thank you, Sir Michael, for your 41 statement. (Interpretation from French) Professor Alina Miron, you have the floor.

42

⁶⁹ CMCI, paras 4.119-4.122; Statement by the Chairman of the Commission on the Limits of the Continental Shelf on the progress of work, document CLCS/64, 1 October 2009, p. 25, para. 118, CMCI, Annex 178; Republic of Ghana, Submission for the Establishment of the Outer Limits of the Continental Shelf of Ghana pursuant to Article 76, paragraph 8 of the United Nations Convention on the Law of the Sea, Executive Summary (28 April 2009), MG, Annex 74, p. 5, at para. 5.3. ⁷⁰ Republic of Ghana, Submission for the Establishment of the Outer Limits of the Continental Shelf of Ghana pursuant to Article 76, paragraph 8 of the United Nations Convention on the Law of the Sea, Executive Summary (28 April 2009), MG, Annex 74, p. 4, at para. 4.1. ⁷¹ ITLOS/PV.17/C23/1, p. 10, line 32 (Sands).

- 1 MS MIRON (Interpretation from French): Mr President, Members of the Special 2 Chamber, it is a great honour for me to appear once again before you. This is due to 3 the confidence shown in me by the authorities of Côte d'Ivoire, for which I thank 4 them. 5 To close this morning's session, I would like to present an alternative history of 6 7 estoppel; a history where essential documents are not shrouded in silence; a history 8 where five years of Ghanaian unilateral oil activities do not become five decades of "effectivités" consented to by Côte d'Ivoire; a history where the protests of Côte 9 10 d'Ivoire are not characterized as hopes dashed by its neighbour: a history where economic benefits are not depicted as apocalyptic prejudice. 11 12 13 It is a history of the oil activities of the Parties, activities in the primary meaning of the 14 word, which is a "real deployment, a tangible manifestation of power".¹ 15 16 With regard to oil, this means invasive drilling activities, as opposed to simply 17 mapping out oil blocks on paper for commercial purposes. It means sustained and irreversible activities, unlike seismic surveys carried out by transient vessels. You 18 19 noted in your Order of 25 April 2014 that this type of activity "results in significant 20 and permanent modification of the physical character of the area in dispute."² 21 22 When these activities are spread out over time, they can lead to a draining of 23 resources. In short, they are activities which modify the status quo.³ 24 25 In reality, this is the history of the unilateral activities in the disputed area not carried 26 out by the Parties but by Ghana alone. I am going to keep to the disputed area. This 27 clarification would be wholly axiomatic were it not for the unfortunate tendency of the 28 other side to make repeated incursions outside the disputed area. 29 30 On Monday we heard Professor Philippe Sands count hundreds of wells drilled by 31 the two States between 1970 and 1990.⁴ Mr Tsikata presented a sketch map, which you can currently see on screen, as illustrating the offshore drilling activities up to the 32 33 end of 2009.⁵ What our esteemed opponents failed to say is that before 2009 only four wells had been completed in the disputed area, and in fairly dubious 34 35 circumstances, which I will come back to. The others? A smokescreen intended to 36 create the impression that the development of the oil industry of the two States 37 hinged on the recognition of the western limits of the Ghanaian concessions as the 38 maritime boundary. Let us blow away the smoke, Mr President, and concentrate on 39 the activities in the disputed area. 40 41 Briefly, Ghana's argument relating to estoppel is as follows. To undertake its activities it relied on representations - "assurances" in French - from Côte d'Ivoire to 42
- 43 the effect that the maritime boundary followed an equidistance line. Ghana was all
- 44 the more entitled to do so because we did not protest. Stopping these activities

¹ http://www.cnrtl.fr/definition/activit%C3%A9.

² Delimitation of the maritime boundary in the Atlantic Ocean (Ghana/Côte d'Ivoire), Provisional Measures, Order of 25 April 2015, ITLOS Reports 2015, p. 146, para. 89.

³ See contra ITLOS/PV.17/C23/3, 07/02/2017, p. 29, lines 30-42 (Ms Macdonald).

⁴ ITLOS/PV.17/A23/1, 06/02/2017, p. 14, lines 9-22 and 38-40 (Prof. Sands).

⁵ ITLOS/PV.17/C23/1, 06/02/2017, p. 37, line 9 (Mr Tsikata).

- would cause it considerable prejudice.⁶ I will in turn examine these three elements,
 which constitute the three cumulative conditions for estoppel.⁷
- 3

Ghana repeats *ad nauseam* the refrain of Côte d'Ivoire's acceptance, over decades,
of a boundary following the equidistance line. Sir Michael has just demonstrated that
there never was any acceptance. The estoppel argument, which based entirely on
this, is as doomed to failure as the tacit agreement argument.

8

9 It is therefore very easy for me to rebut each of the examples of so-called

- 10 representations given by Professor Klein. The first of these was the 1970 decree.⁸
- 11 Mr Kamara and Sir Michael have shown how Ghana takes this out of its broader
- 12 context but, over and above this, what does the text say? It grants an exclusive
- 13 concession to Esso and Shell in Ivorian territorial waters, specifying that coordinates
- 14 A, B, K, L, M and T are approximate.
- 15
- 16 In 1975 another decree issued by President Houphouët-Boigny very clearly
- 17 separates the oil concessions from the maritime boundary: "The coordinates of
- 18 reference points M, L and K separating Côte d'Ivoire and Ghana are given by way of
- indication and cannot in any case be considered as being the national jurisdiction
- 20 boundaries of Côte d'Ivoire."9
- 21

If Ghana had really interpreted the 1970 decree as – and I quote Professor Klein – "a
 representation likely to create legal effects", ¹⁰ even though this is not confirmed by
 any activity in the disputed area, in any event the 1975 decree dissipates any false
 impression. It is hardly surprising then that Professor Klein opted to forget it.

26

Our opponents make much of the authorizations for seismic surveys,¹¹ once again failing to place them in their context. In reality, they are part of broader cooperation, as requested by article 83, paragraph 3, of the Convention. PETROCI and GNPC undertook to exchange data collected, be it from the boundary area or elsewhere. In addition, it is in keeping with this collaboration, "without prejudice to the final

32 delimitation",¹² that, moreover, Ghana proposed an exchange of seismic data for the 33 preparation of submissions to the Commission on the Limits of the Continental

- 34 Shelf.¹³
- 35

36 This leads me to say a few words about those submissions.¹⁴ Without batting an

37 eyelid, Professor Klein interprets them as an *urbi et orbi* proclamation of Côte

38 d'Ivoire's recognition of the existence of a delimited maritime boundary following an

¹⁰ ITLOS/PV.17/A23/3, 07/02/2017, p. 15, lines 9-12 (Prof. Klein).

¹¹ TIDM/PV.17/A23/1, p. 15, line 21 et seq., p. 16, line 6 et seq. (Prof. Sands); TIDM/PV.17/C23/1,

⁶ ITLOS/PV.17/A23/3, 07/02/2017, p. 12, line 23 (Prof. Klein).

⁷ CMCI, Vol. I, paras 5.2-5.7; RCI, Vol. I, paras 5.38 and 5.

⁸ Decree n° 70-618 granting an oil exploration licence to the companies ESSO, SHELL and ERAP, 14 October 1970 (CMCI, Annex 59).

⁹ Decree n° 75-769 renewing oil exploration licence no. 1, 29 October 1975 (CMCI, Annex 61).

p. 37, line 6 et seq., p. 39, line 19 (Tsikata); TIDM/PV.17/C23/2, pp. 1 and 2 (Tsikata);

TIDM/PV.17/A23/2, p. 7, line 15 *et seq.*, p. 10, line 32 (Prof. Klein); TIDM/PV.17/A23/3, p. 14, line 11, p. 17, lines 8 and 42 (Prof. Klein).

¹² Article 83, paragraph 3 of UNCLOS.

¹³ RCI, Vol. I, para. 6.33.

¹⁴ ITLOS/PV.17/C23/3, p. 14 (Prof. Klein).

1 equidistance line.¹⁵ Really? How does Ghana reconcile this interpretation with its 2 position in 2007, when Ghana itself was proposing to Côte d'Ivoire to settle the 3 dispute on the maritime boundary¹⁶ on the pretext that it was an obstacle to filing the 4 submission to the CLCS? Or with the fact that in 2008, during the first meeting of the Joint Commission, it reasserted the same point of view?¹⁷ Thus, in 2007-2008 5 Ghana considered, without a shadow of a doubt, that the boundary was not 6 7 delimited. Today Ghana swears, and urges you to believe, that back then Ghana 8 was convinced, in all good faith, that the boundary had been drawn for more than 50 9 vears. 10 The last example of representations given by Professor Klein concerns the absence 11 of concessions or Ivorian activities in the disputed area.¹⁸ In short, Ghana 12 reproaches us for having shown restraint, as is required by the Convention. The 13 mere act of making this complaint attests to its derisory nature. 14 15 16 Mr President, I have just demonstrated that the first condition for estoppel is not met. 17 I am not therefore required, a priori, to dwell on the other two, but I will do so ex 18 abundante cautela. 19 20 Ghana asserts that it invested in the area relying on the purported lyorian 21 representations, but nothing is further from the truth. On the contrary, the most 22 substantial investments - those relating to drilling - were made in disregard of Côte 23 d'Ivoire's protests and at the cost of the failure of the negotiations. 24 25 It should be recalled that in 1988 the Parties dealt with the guestion of delimitation of 26 the maritime boundary for the first time. At that time the disputed area was virgin 27 territory; it had never been drilled. Ghana did not respond to the invitation but in 28 1989¹⁹ it drilled its first well in the Tano North West field, without having informed 29 Côte d'Ivoire in any fashion. 30 31 When it received confirmation of the Ghanaian drilling, Côte d'Ivoire protested against this kind of invasive activities, and I quote from the letter of 1992: 32 33 34 The Ivorian Government ... therefore hopes that whilst awaiting the meeting 35 of the Joint Border Redemarcation Commission, the two countries shall 36 abstain from all operations or drilling works in the Zone whose status remains to be determined.²⁰ 37 38

¹⁵ *Ibid*.

¹⁶ Note verbale no. LE/TL/2 from the Ministry of Foreign Affairs of Ghana to the Embassy of Côte d'Ivoire in Accra, 20 August 2007, CMCI, Annex 25.

¹⁷ Opening statement of Ghana, maiden meeting of the Ivorian-Ghanaian Joint Commission for the Delimitation of the Maritime Boundary, 16 and 17 July, CMCI, Annex 28.

¹⁸ TIDM/PV.17/A23/3, p. 11, line 2 (Prof. Klein).

¹⁹ See also State of activities in the oil blocks granted by Ghana in the disputed area, 27 February 2015, CMCI Vol. IV, Annex 83.

²⁰ *Note Verbale* from Ministry of Foreign Affairs of the Republic of Côte d'Ivoire to Ministry of Foreign Affairs of the Republic of Ghana, No. 2678/AE/AP/RM-13 (Apr. 1992), RG, Vol. III, Annex 112 [tab 10 of the Judges' folder].

1 For Professor Sands, this note verbale, sent by the Ivorian Minister for Foreign 2 Affairs to his Ghanaian opposite number, is "an expression of hope [which] faded 3 away and was dropped."21 4 5 So does Ghana interpret a formal protest, admittedly made in subdued diplomatic language, as mere inconsequential gesture? 6 7 8 Mr President, this "hope" was surely dashed, but it was not dropped. On the contrary, Côte d'Ivoire reiterated its opposition, in any event when it was aware of 9 10 Ghana's unilateral activities and when its government apparatus was in a position to 11 react. 12 Our opponents make a great deal of our silence during the period 1992-2002.²² 13 14 What really happened in the disputed area during this period of lengthy domestic 15 crises in Côte d'Ivoire? 16 In 1999 and then in 2002, Ghana drilled two wells.²³ These activities took place 17 when the Ivorian civil war was at its height. The two wells are located in the Tano 18 19 West 1 field, which straddles the provisional equidistance lines, whether Ghana's line or ours.²⁴ If at that time Ghana thought that the boundary followed the equidistance 20 21 line, should it not at least have informed Côte d'Ivoire of the configuration of this 22 deposit? It did not do so, and in any event these wells were quickly abandoned.²⁵ 23 24 Mr President, that was the status quo in the disputed area in 2007-2008 when the negotiations on the boundary resumed. What happened then? In June 2007 Tullow 25 discovered the Jubilee field,²⁶ which lies outside the disputed area, but close to it. 26 27 This discovery heralded significant resources further to the west. 28 29 On 20 August 2007, Ghana contacted Côte d'Ivoire with a view to resolving the question of maritime delimitation.²⁷ Côte d'Ivoire responded immediately, all the 30 31 while expressing concern about the invasive activities in the disputed area, as can be seen from an internal note that defines the terms of reference of the Ivorian 32 33 negotiators: "In order to avoid any conflict between the two countries on the issue of oil exploitation, it would be highly desirable for the ... Joint Commission ... to 34 35 consider this matter as well."28 36

²¹ TIDM/PV.17/A23/1, p. 18, line 7 (Prof. Sands).

²² RCI, Vol. I, para. 2.58 *et seq*.; TIDM/PV.17/C23/1, p. 39, line 2 (Tsikata); TIDM/PV.17/A23/3, p. 15, line 40 (Klein).

²³ See State of activities in the oil blocks granted by Ghana in the disputed area, 27 February 2015, CMCI Vol. IV, Annex 83, p. 4.

²⁴ See also TIDM/PV.17/A23/1, p. 15, line 39 (Sands).

²⁵ IHS Energy Group, Ghana Coastal Zone (December 2014), MG, Vol. II, M49.

²⁶ CMCI, para. 2.90.

²⁷ Note verbale from the Embassy of Côte d'Ivoire in Accra to the Minister for Foreign Affairs of Côte d'Ivoire, 24 August 2007, CMCI, Vol. III, Annex 26.

²⁸ Letter from the Ambassador of Côte d'Ivoire in Accra to the Ivorian Minister for Foreign Affairs,9 May 2008, CMCI, Vol. III, Annex 27.

- 1 While the Commission was being set up, Ghana authorized Tullow to drill a well in
- 2 the Ebony field. This quickly proved to be non-viable and Tullow therefore sold its
- 3 licences for the block.²⁹
- 4

5 The Joint Commission met in February 2009 and Côte d'Ivoire quite normally took 6 the opportunity to reaffirm its opposition to the drilling: "Côte d'Ivoire reiterates its 7 request to Ghana in respect of any unilateral activity in the neighbouring maritime 8 zone until a determination by consensus of the maritime border between the two 9 countries."³⁰

10

What does Ghana do? It authorizes Tullow to drill two further wells in the Tweneboa
field, located close to the equidistance lines and doubtless linked to the Enyenra
field, which straddles those lines. The commercial viability of the field is confirmed at
the end of 2009. Does Ghana inform Côte d'Ivoire about it? Absolutely not. On

- 15 15 December 2009 Ghana makes its declaration under article 298.
- 16

17 Now, sheltered from all judicial supervision, Ghana gives the green light to the

18 drilling of a number of wells in the disputed area. You can see on the screen the

- 19 statistics showing the acceleration of invasive activities and the build-up of heavy 20 installations in an area whose delimitation was *a priori* at the heart of the
- 21 negotiations between the two States.
- 22

On Tuesday Mr Alexander perfectly illustrated this unstoppable dynamic of Ghana's
 fait accompli in the TEN field: two wells in 2010, five in 2011, two in 2012, three in
 2013, two in 2014, and so on.

26

Côte d'Ivoire's protests did nothing to hamper this irresistible acceleration. In 2011
Côte d'Ivoire renewed its appeal to Ghana. "[The Côte d'Ivoire] negotiator went on to
ask Ghana to suspend all economic activities in the areas concerned until the

- 30 boundary issue was resolved."³¹
- 31

We know what happened next. Ghana turned a deaf ear and Côte d'Ivoire addressed the oil companies directly, cautioning them against the risks caused by continuing their activities.³² It is this attitude that Ghana today characterizes as "surprising"³³ or even "threatening".³⁴

36

37 Mr President, I have just shown that all the significant investments in the disputed

38 area have been made despite the protests of Côte d'Ivoire and in disregard of the 39 negotiation process. Against this background, Ghana is particularly ill advised to

 ²⁹ Tullow report, 2008 – Full Year Results, undated, CMCI, Vol. IV, Annex 75; Website of the Ghana National Petroleum Corporation, History of Exploration in Ghana, undated, CMCI, Vol. IV, Annex 88.
 ³⁰ Communication from the Ivorian Party, second meeting of the Côte d'Ivoire-Ghana Joint Commission on delimitation of the maritime boundary between Côte d'Ivoire and Ghana, 23 February 2009, CMCI, Vol. III, Annex 30 [tab 11 of the Judges' folder].

³¹ Minutes of the Côte d'Ivoire/Ghana maritime boundary negotiation [fifth meeting], 2 November 2011, CMCI, Vol. III, Annex 40 [tab 26 of the Judges' folder].

³² Letter from Tullow to Ghana, 14 October 2011, CMCI, Vol. III, Annex 77 [tab 12 of the Judges' folder]. See also RCI, paras 6.31-6.34.

³³ ITLOS/PV.17/C23/2, p. 17, lines 5-7.

³⁴ RG, p. 149, para. 5.33.

1 complain about any damage which the cessation of the unlawful activities might

2 3 cause it.

4 However, beyond this, one might wonder what is the basis for Ghana's catastrophic 5 forecasts. Throughout the entire proceedings our opponents have merely advanced these forecasts without ever supporting them: during the provisional measures 6 phase,³⁵ in the Memorial,³⁶ in the Reply, and on Monday and Tuesday.³⁷ In our 7 Counter-Memorial we demonstrated that these figures and claims were to be taken 8 with precaution.³⁸ But as Ghana persists in dodging the issue, it is difficult to engage 9 10 in any kind of adversarial debate on this subject. So let me just briefly summarize our 11 factual arguments.

12

With regard to prejudice to Ghana, it should be noted that the oil concessions gave rise to payment of taxes and fees to Ghana. Evidently, these can hardly be seen as damage;³⁹ and, moreover, Ghana states that its economy has profited from them.⁴⁰ Given the state of the case, it is impossible to establish to what extent those profits have been derived from the disputed area. On the other hand, it is certain that Côte

18 d'Ivoire, for its part, has been deprived of all those profits.⁴¹

19

20 With regard to prejudice suffered by the British company Tullow, let me just make a 21 few remarks in shorthand by way of conclusion. First, Tullow is not a party to these 22 proceedings and Ghana does not exercise diplomatic protection. Second, Tullow presents its investments as dead losses,⁴² but they are not, because for a company 23 24 specializing in oil exploration they are part and parcel of the risk calculation. Third, 25 the confirmation of the commercially viability of the wells in the TEN field generated 26 considerable revenues for Tullow, derived, inter alia, from the increase in its stock market value. Last, but not least, Tullow has made these investments despite Côte 27 d'Ivoire's cautions. Indeed, in 2011, when Côte d'Ivoire contacted the company 28 directly, its investments amounted to USD 630 million, so the 4 billion about the 29 potential loss of which Tullow complains were spent only after 2011.43 30 31

31

32 Mr President, Members of the Special Chamber, the facts being what they are, I do 33 not think it is really necessary to quibble over the greater or lesser similarities

³⁵ TIDM/PV.15/A23/2, p. 6, lines 37-46; TIDM/PV.15/A23/2, p. 6, lines 39-43; TIDM/PV.15/A23/2, pp. 16-21.

³⁶ MG, Vol. I, paras 1.30, 2.122, 2.125, 3.89-3.90 and 5.30.

 ³⁷ TIDM/PV.17/A23/3, p. 12, lines 19-36; p. 13, lines 1-5; p. 15, lines 20-23; p. 18, lines 19-24.
 ³⁸ CMCI, 5.34-5.54.

³⁹ See Ghana, Ministry of Finance and Economic Planning, *Report on the Aggregation and Reconciliation of Oil & Gas, Sector Payments and Receipts*, 2010-2011, CMCI, Vol. IV, Annex 76; Tullow report, *Tullow in Ghana*, 2014, pp. 6-7, CMCI, Vol. IV, Annex 80. More generally, see Tullow report, *Payments to Governments – Ghana*, undated, CMCI, Vol. IV, Annex 89.

⁴⁰ Dispute concerning delimitation of the maritime boundary between Ghana and Côte d'Ivoire in the Atlantic Ocean (Ghana/Côte d'Ivoire), Provisional Measures, Written Statement of Ghana, 23 March 2015, paras 48-57.

⁴¹ CMCI, paras 5.41-5.42.

⁴² CMCI, para. 5.52; project CMCI, Vol. IV, Annex 91; see also London Stock Exchange, Statistical table for 2006-2013 on Tullow stocks, CMCI, Vol. IV, Annex 91, and J. P. Wilhelmsen and M. Lorentzen, "Investment Case (Tullow Oil Plc.)", Master Thesis, Copenhagen Business School, June 2012, CMCI, Vol. V, Annex 102.

⁴³ CMCI, paras 5.53-5.54.

- between our case and all the others in which international courts or tribunals rejected
 estoppel.
- 3
- 4 Let me conclude by stating that international law does not include the concept of
- 5 delimitation by estoppel. In reality, Ghana relies on this argument to give a
- 6 semblance of legal justification to unlawful, unilateral activities which engage its
- 7 international responsibility.
- 8
- 9 That concludes my presentation and that of Côte d'Ivoire for today and I would like to 10 thank you for your kind attention.
- 11

12 **THE PRESIDENT OF THE SPECIAL CHAMBER** (Interpretation from French): |

- 13 would like to thank Professor Alina Miron. Her statement concludes our session this
- morning. The oral pleadings of Côte d'Ivoire will resume tomorrow morning at10 o'clock.
- 16
- 17

(The sitting closed at 12.55 p.m.)